Memorandum

31 October 1999

To: Dr. Md. Yunus
   Public Health Sciences Division

From: Professor Mahmudur Rahman
      Chairman, Ethical Research Committee

Sub: Approval of your protocol # 99-028

This has reference to your memo of 25th October 1999 along with a modified copy of your protocol # 99-028 entitled “Essential Obstetric Care”. I am pleased to inform you that upon recommendation of the Chairman, RRC, the protocol is hereby approved upon your appropriate addressing of the issues raised by the Committee in its meeting held on 6th October 1999.

Thanking you and wishing you success in running the said study.

copy: Division Director
      Public Health Sciences Division
Memorandum

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抄: Division Director
Public Health Sciences Division
Memorandum

To: Professor V.I. Mathan
   Chairman, Research Review Committee

Through: Professor Lars Ake Persson
         Division Director, PHSD

From: Dr. Md. Yunus
      P.I. and Acting Head, Reproductive Health Programme
      PHSD

Subject: Comments of ERC on the Protocol #99-028
         entitled “Essential Obstetric Care”

Date: October 25, 1999

Thanks for sharing the comments of the ERC on the above mentioned protocol.

We have carefully considered the points raised by the ERC. Enclosed please find
herewith our response on the ERC review and where appropriate we have
incorporated the points raised by ERC. A revised version of the protocol is also
enclosed herewith.

Thanks.

Encl: as above
ERC Review Response to Essential Obstetric Care

a. The issue of sample size is addressed on the evaluation section on Page 23. This is a service delivery project with components of evaluation.

b. 2(e), 2(f) and 4(d) has been modified in the face sheet.

c. A questionnaire for Transportation survey has already been appended in the protocol. This is addressed in the transport survey section on page 25. No other questionnaire or interview schedule is planned.

d. & e. The comprehensive Essential Obstetric Care (EOC) services including Caesarean Section will be provided at the Thana Health Complex (THC) by the Government of Bangladesh (GoB) Medical Officers with appropriate training. Provision of comprehensive EOC at the THC including Caesarean Section has been adopted as a policy in the Health and Population Sector Policy and will be implemented in phases. The ICDDR,B through this project will assist the GoB officials for the implementation of EOC services in Matlab Thana and will be evaluating the utilisation and impact of the services through some process and outcome indicators as mentioned in the protocol in page number 23 and 24. This information for evaluation of process and outcome indicators will be collected from the FWA registers and from the routine service records kept at H&FWC and THC for EOC services. No consent is required for this purpose. Therefore, the conventional consent form routinely used by the GoB for operations will be used as a part of the routine procedure, since the operations will be performed by the GoB personnel.

f. The training curriculum developed for EOC by the GoB at selected Obstetrics and Gynaecology Dept. of different medical colleges includes components of necessary techniques for the provision of comprehensive EOC as outlined in pages 19-20 of the protocol. It may be mentioned again that the services/activities will be provided by the GoB staff members like Medical Officers, Nurses, FWV and others. A Senior Medical Officer having special training on Obstetrics will be recruited from the project to coordinate research activities and ensure quality services. No other research personnel will be involved in conducting any procedure like Embryotomy and Partograph.

g. Before deciding the duration and modes of training, we took advice from Professor TA Chowdhury, a member of ICDDR,B Research Review Committee and Professor Abdul Bayes Bhuiyan, Ex-Project Director, EOC project. Both are renowned specialists in this field in Bangladesh. They suggested that one year training for the physicians on Caesarean Section will be adequate provided the training is properly supervised by the head of the Dept. of Obstetrics and Gynaecology of the concerned Medical College, and simultaneously monitored by the ICDDR,B project team. So, the project will establish an institutional linkage with the concerned department head
ensuring proper supervision during the training and arrange regular monitoring. This has been stated in the training section of the protocol on page 22. Under the above circumstances, we believe that one-year training will be adequate for conducting Caesarean Section in a rural setting.

h. A specialist Obstetrician will be hired as a Consultant who will be supervising the hands on surgical training at the THC at the beginning of implementing Caesarean operation and other procedures. The Medical Officers who have been trained on EOC will undertake the responsibility of hands on training at the Health & Family Welfare Centre (H&FWC). These points have been stated in page 22 on the training section of the protocol.

i. The overall supervision of the EOC project will be done by an Advisory Committee as mentioned on page 21 of the protocol. Please note that at the local level, the Thana Health & Family Planning Officer (TH&FPO) who is the head of THC will supervise the activities at THC. At the H&FWC level and community level TH&FPO or his delegated Officer will supervise the activities. The project Senior Medical Officer will coordinate these activities with the GoB officials.
Attachment 1.  
(FACE SHEET) 

ETHICAL REVIEW COMMITTEE, ICDDR,B.

Principal Investigator: MA. Yunus

Application No. 99-028

Title of Study: Essential Obstetric Care

Trainee Investigator (if any)

Supporting Agency (if Non-ICDDR,B): EU

Project status:

(✓) New Study
( ) Continuation with change
( ) No change (do not fill out rest of form)

Circle the appropriate answer to each of the following (If Not Applicable write NA).

1. Source of Population:
   (a) Ill subjects  ( ) Yes  ( ) No
   (b) Non-ill subjects  ( ) Yes  ( ) No
   (c) Minors or persons under guardianship  ( ) Yes  ( ) No

2. Does the study involve:
   (a) Physical risks to the subjects  ( ) Yes  ( ) No
   (b) Social Risks  ( ) Yes  ( ) No
   (c) Psychological risks to subjects  ( ) Yes  ( ) No
   (d) Discomfort to subjects  ( ) Yes  ( ) No
   (e) Invasion of privacy  ( ) Yes  ( ) No
   (f) Disclosure of information damaging to subject or others  ( ) Yes  ( ) No

3. Does the study involve:
   (a) Use of records, (hospital, medical, death, birth or other)  ( ) Yes  ( ) No
   (b) Use of fetal tissue or abortus  ( ) Yes  ( ) No
   (c) Use of organs or body fluids  ( ) Yes  ( ) No

4. Are subjects clearly informed about:
   (a) Nature and purposes of study  ( ) Yes  ( ) No
   (b) Procedures to be followed including alternatives used  ( ) Yes  ( ) No
   (c) Physical risks  ( ) Yes  ( ) No
   (d) Sensitive questions  ( ) Yes  ( ) No
   (e) Benefits to be derived  ( ) Yes  ( ) No
   (f) Right to refuse to participate or to withdraw from study  ( ) Yes  ( ) No
   (g) Confidential handling of data  ( ) Yes  ( ) No
   (h) Compensation &/or treatment where there are risks or privacy is involved in any particular procedure  ( ) Yes  ( ) No

5. Will signed consent form be required:
   (a) From subjects  ( ) Yes  ( ) No
   (b) From parent or guardian  (NA)
      (if subjects are minors)  ( ) Yes  ( ) No

6. Will precautions be taken to protect anonymity of subjects  ( ) Yes  ( ) No

7. Check documents being submitted herewith to Committee:
   ( ) Umbrella proposal - Initially submit an overview (all other requirements will be submitted with individual studies).
   (✓) Protocol (Required)
   (✓) Abstract Summary (Required)
   (✓) Statement given or read to subjects on nature of study, risks, types of questions to be asked, and right to refuse to participate or withdraw (Required)
   (✓) Informed consent form for subjects
   (NA) Informed consent form for parent or guardian
   (✓) Procedure for maintaining confidentiality
   ( ) Questionnaire or interview schedule

* If the final instrument is not completed prior to review, the following information should be included in the abstract summary:

1. A description of the areas to be covered in the questionnaire or interview which could be considered either sensitive or which would constitute an invasion of privacy.
2. Examples of the type of specific questions to be asked in the sensitive areas.
3. An indication as to when the questionnaire will be presented to the Ctte for review.

We agree to obtain approval of the Ethical Review Committee for any changes involving the rights and welfare of subjects before making such change.

( ) Yes  ( ) No

Principal Investigator: [Signature] 25/11/99

Trainee
Memorandum

18 October 1999

To: Professor V. I. Mathan
Chairman, Research Review Committee

From: Professor Mahmudur Rahman
Chairman, Ethical Review Committee (ERC)

Sub: Decision of ERC on the protocol # 99-028 entitled
“Essential Obstetric Care” (PI: Dr. Md. Yunus)

You may kindly recall that the ERC considered the above mentioned protocol in its
meeting held on 6th October 1999. After thorough discussion in the meeting, it was
resolved that the protocol be referred back to the Research Review Committee for
further review and consideration of the following issues related to the protocol.

a) Sample size could not be found by the reviewer. It was, therefore, not clear
whether the protocol is an intervention study or a service delivery project.

b) Statement nos. 1(e), 1(f) and 2(d) need to be re-stated.

c) If a questionnaire or interview schedule is planned for respondents, the same
should be submitted.

d) Proper consent form with the usual ingredients for this type of study needs to be
prepared. The consent form attached to the proposal is inappropriate, as it is
conventional one routinely used for operations.

e) It is even stated that in the event of problem, the “hospital will accept no
responsibility. This is clearly contrary to what is stated in the body of the
proposal and is unethical for the purpose of a study.

f) The PI has not clearly stated how and in what time training would be provided
to research personnel for conducting Embryotomy and Partograph.
g) It is stated in page 26 that the doctors at THC have very rudimentary knowledge in obstetrics. Will one year's training to these category of doctors be adequate for conducting caesarian section in a rural setting?

h) Who will supervise the hands-on-surgical training in the THC and FWC.

i) Who will be responsible for the supervision of the essential obstetric care?

I would, therefore, much appreciate if you could kindly take necessary action in the matter.

With very best regards,
Abstract Summary

Every year millions of women in developing countries experience life threatening health problems related to pregnancy or childbirth. Bangladesh is one of those countries and maternal mortality in Bangladesh is unacceptably high. The National Programme of the Government of Bangladesh requires guidance on specific interventions for reducing maternal mortality. The specific purpose for this intervention is to test and evaluate the impact of implementing a functioning Essential Obstetric Care (EOC) intervention in Matlab Thana. The intervention will establish a functioning comprehensive EOC facility including facilities for caesarean sections and clean blood transfusion at a Thana Health Complex (THC), basic EOC at the union Health & Family Welfare Centre (H&FWC) and at the community level, and involvement of the community through meetings and surveys. The intervention will be evaluated by establishing and monitoring the relative contribution of each component to improve health services use, and to reduce maternal morbidity and mortality. Outcome measures will also include the dynamics of referral, the effect of the service on antenatal and post-natal service use, maternal perception of the services, and cost-effectiveness of the intervention at all levels. Analysis will be directed towards evaluating the impact of the intervention on the utilisation pattern of comprehensive and essential obstetric services at the facilities taken under the intervention, and also evaluate the quality of care provided both at the H&FWC and THC level.

1. This project will involve women of reproductive age (15-44 years). They will receive EOC services from the project offered through government health services. The project will not require using any special groups such as children, or groups whose ability to give voluntary written consent may be questionable.

2. The intervention will not pose any risk to the study population. Instead, the intervention will reduce the risk of mortality and morbidity related to pregnancy related health problems. Though blood transfusion and caesarean section are procedures with some limited risk, the risk of death and disability are many times higher if those procedures are not carried out in time. Caesarean section and blood transfusion will be done only when there are no alternatives.

3. To reduce the risks related to the procedures mentioned above the main protection will be maintaining high quality of care especially in managing complicated cases at the Thana Health Complex. To minimise the risk of complications related to caesarean section and blood transfusion high quality will be maintained and ensured. Adequate training of Medical Officers who will perform caesarian section and giving anaesthesia will be ensured. A specialist obstetrician and gynaecologist will be involved as consultant at the beginning of the project when caesarean sections will be started. In addition, the gynaecologist consultant of Chandpur district hospital will provide supervision and on the job refresher training to the doctors performing above procedures.

4. All records of the subjects participating in the research component of the project will be locked in a cabinet and their identity will be kept confidential. No one will be able to access data except the investigators of the project. To protect anonymity, analysis and reporting will be done by groups without using names.

5. Signed informed consent in standard form used by government health system will be obtained for the major procedures such as caesarean section. No minors will be involved in the study.

- When the survey on transport will be conducted, the purpose of the survey will be explained to the respondents. The survey will neither involve any sensitive question nor invade privacy and therefore verbal consent should be enough to serve the purpose.
- The project will not need any information to be withheld from the subjects.
The risks involved with blood transfusion and cesarean section are indeed rare. The consent form used by the government health system will be used by this project and it contains the statement that the hospital management will not be responsible for any risks related to the procedure. However, adequate precautions will be taken beforehand to minimise the risks. Yet, if any complication occurs the project will assist in further treatment. We like to note again that the risks of not doing the interventions will be much higher, and we expect that the interventions in this project will be weighted against not doing the procedure and all interventions will be well justified.

6. The study will involve an interview for transport survey. The interview will be conducted at the respondents house and in an environment where the respondent feels comfortable. The interviewing would take about half an hour.

7. The benefits to be gained by this project will be huge and pervasive, even up to the level of life saving in nature, for the individual subjects and also for the society. Since this project will deal with the women of reproductive age, this project will reduce the mortality and morbidity this group and this will add substantial benefits to the society and community in terms of child care, family care and keeping this most crucial age group economically active.

8. This activity will require the use of the records from the Health and Demographic Surveillance conducted by ICDDR,B, records from government hospital facilities and records from the government health workers, such as Family Welfare Assistant’s record book. Where applicable, the hospital records will be used in collaboration with the government health officials.
### International Centre for Diarrhoecal Disease Research, Bangladesh

**FOR OFFICE USE ONLY**

<table>
<thead>
<tr>
<th>RESEARCH PROTOCOL</th>
<th>RRC Approval: Yes/No Date:</th>
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<tbody>
<tr>
<td>Protocol No:</td>
<td>Date:</td>
</tr>
<tr>
<td>ERC Approval: Yes/No Date:</td>
<td></td>
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</tbody>
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1. **Title of Project** (Do not exceed 60 characters including spaces and punctuation(s))
   Essential Obstetric Care

2a. **Name of the Principal Investigator(s)** (Last, Middle, First)
   Yannus Mohammad

2b. **Position / Title**
   Scientist

2c. **Qualifications**
   MBBS, MSc

3. **Name of the Division/ Branch / Programme of ICDDR,B under which the study will be carried out.**
   Reproductive Health Programme, Public Health Sciences Division

4. **Contact Address of the Principal Investigator**
   4a. **Office Location:**
       Matlab Health Research Program
       Public Health Sciences Division, ICDDR,B
       GPO Box 128, Dhaka 1030, Bangladesh
   4b. **Fax No:** +880 2 886050
   4c. **E-mail:** ymmann@icddrb.org
   4d. **Phone / Ext:** 871751-60, Ext. 2210

5. **Use of Human Subjects**
   - Yes [ ]
   - No [ ]

5a. **Use of Live Animal**
   - Yes [ ]
   - No [ ]

5b. **If Yes, Specify Animal Species**

6. **Dates of Proposed Period of Support**
   (Day, Month, Year - DD/MM/YY)
   Five years from the date of beginning

7. **Cost Required for the Budget Period**
   - 1st Year ($) : 814,289
   - 2nd Year ($) : 572,287
   - 3rd Year ($) : 531,038
   - **Direct Cost ($) :** 2,121,136 (for five years) **Total Cost ($) :** 2,121,136

8. **Approval of the Project by the Division Director of the Applicant**
   The above-mentioned project has been discussed and reviewed at the Division level as well by the external reviewers. The protocol has been revised according to the reviewer's comments and is approved.

   **Lars Åke Persson**
   Name of the Division Director

   **Signature**

   **5/9/99**
   Date of Approval

9. **Certification by the Principal Investigator**
   I certify that the statements herein are true, complete and accurate to the best of my knowledge. I am aware that any false, fictitious, or fraudulent statements or claims may subject me to criminal, civil, or administrative penalties. I agree to accept responsibility for the scientific conduct of the project and to provide the required progress reports if a grant is awarded as a result of this application.

10. **Signature of PI**
    
    **5/9/99**
    Date: 5/9/99
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Biography of the Investigators
Detailed Budget
Budget Justifications

Appendix
Appendix I..............Transportation Survey Questionnaire
Appendix II..............Indicators for Evaluation

[ ] Check here if appendix is included
PROJECT SUMMARY: *Describe in concise terms, the hypothesis, objectives, and the relative background of the project. Describe concisely the experimental design and research methods for achieving the objectives. This description will serve as a succinct and precise and accurate description of the proposed research is required. This summary must be understandable and interpretable when removed from the main application.*

Principal Investigator: Yunus Mohammad

Project Name: Essential Obstetric Care

<table>
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<th>Total Budget</th>
<th>Beginning Date</th>
<th>Ending Date</th>
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<tbody>
<tr>
<td>US $2,124,136</td>
<td>ASAP</td>
<td>September, 2004</td>
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Every year millions of women in developing countries experience life threatening health problems related to pregnancy or childbirth. Maternal mortality is high in Bangladesh. About 5 women die for every 1,000 live births. The National Programme of the Government of Bangladesh requires guidance on specific interventions which may reduce maternal mortality.

The specific purpose for this intervention is to test and evaluate the impact of implementing a functioning Essential Obstetric Care (EOC) intervention in a rural area of Bangladesh. The intervention will establish a functioning comprehensive EOC facility including facilities for caesarean sections at a Thana Health Complex (THC), basic essential obstetric care at union Health & Family Welfare Centre (H&FWC) and at the community level, and involvement of the community through meetings and surveys on transportation of referred patients to the THC. The intervention will be evaluated by establishing the relative contribution of each component to improve health services use, and to reduce maternal morbidity and mortality. Outcome measures will also include the dynamics of referral, the effect of the service on antenatal and post-natal service use, maternal perception of the services, and cost-effectiveness of the intervention at all levels. Given the importance of undertaking a proper evaluation of the components of a comprehensive essential obstetric care system, the intervention will be carried out in Matlab, an area where the ICDDR,B has a comprehensive, longitudinal health and demographic surveillance system in place. The main component of this intervention will be to set-up the surgical facility, laboratory and blood transfusion at the Government THC (coverage: 500,000 population) and eight H&FWCs at the union level (coverage 20,000 population) will also be upgraded for providing basic EOC services such as normal delivery and assisted delivery other than cesarean sections. The intervention will be implemented in a step-wise fashion with upgrading the H&FWCs, two at every three months interval. The THC will be upgraded with overlapping phases of upgrading the physical facility, setting up the facility for safe blood transfusion and training the staff for performing cesarean section. At the community level, awareness will be built regarding the pregnancy related emergencies and availability of EOC services at the H&FWC and THC level. Community meetings will also be arranged to increase family’s and community’s awareness of the importance of timely utilisation of EOC services. It is expected that at the end of the third year upgrading all proposed facilities will be completed, and therefore full evaluation will be possible on the data for the last two years although evaluation on the EOC facility at the THC and some of the FWCs will be possible at an earlier stage.

Analysis will be directed towards evaluating the impact of the intervention on the utilisation pattern of comprehensive and essential obstetric services at the facilities taken under the intervention, and also evaluate the quality of care provided both at the H&FWC and THC level. However, both quantitative and qualitative research will be nested to investigate the issues emerged by the introduction of the intervention itself and also to investigate other issues related to safe motherhood. It is expected that this project will bring substantial benefit to the population for whom it is implemented and will also provide wider opportunity of research on reproductive health. The lessons learned from this project are expected to benefit the government of Bangladesh and other developing countries in program and policy recommendations related to safe motherhood.
Principal Investigator: Last, first, middle  Yunus Md.

KEY PERSONNEL (List names of all investigators including PI and their respective specialties)

<table>
<thead>
<tr>
<th>Name</th>
<th>Professional Discipline/ Specialty</th>
<th>Role in the Project</th>
</tr>
</thead>
<tbody>
<tr>
<td>1.Md. Yunus</td>
<td>Public Health Scientist</td>
<td>Principal Investigator</td>
</tr>
<tr>
<td>2. Ishfaq Bashir</td>
<td>Health Systems Researcher</td>
<td>Co-Investigator</td>
</tr>
<tr>
<td>3. Rubina Shafeen</td>
<td>Public Health Researcher</td>
<td>Co-Investigator</td>
</tr>
<tr>
<td>4. Jyotsnamoy Chakraborty</td>
<td>Health Care Manager</td>
<td>Co-Investigator</td>
</tr>
<tr>
<td>5. To be named</td>
<td>Health Economist</td>
<td>Co-Investigator</td>
</tr>
<tr>
<td>6. Lars Ake Persson</td>
<td>Epidemiologist</td>
<td>Co-Investigator</td>
</tr>
</tbody>
</table>

DESCRIPTION OF THE RESEARCH PROJECT

Hypothesis to be tested:

Concisely list in order, in the space provided, the hypothesis to be tested in the proposed study. Provide the scientific basis of the hypothesis, critically examining the observations leading to the formulation of the hypothesis.

Provision of comprehensive essential obstetric care at the sub-district level (Thana) and basic obstetric care at the sub-centre (Union) level by government health services increases the utilisation of those services.

Studies in different developing countries have repeatedly established that when effective safe motherhood services are provided, community’s and women’s use of those services increases significantly. This proposition has not been tested yet in the context of Essential Obstetric Care (EOC) but it is assumed that similar findings will be detected.

Specific Aims:

Describe the specific aims of the proposed study. State the specific parameters, biological functions/rates/processes that will be assessed by specific methods (Type within limits)

The specific aim of the study follows the following general aim:

The general aim of the intervention is to provide basic and comprehensive Essential Obstetric Care (EOC) services by the government to all women who need those services and to increase utilisation of basic and comprehensive essential obstetric services provided at the Government H&FWC and THC level facility respectively.

The specific aims of the intervention are:
I. to test whether availability of comprehensive essential obstetric care at the THC level will effectively improve referrals to the hospital in case of obstetric complications.

II. to test whether improved basic essential obstetric care at the H&FWCs and at the community level improves the management of obstetric complications.

III. to test the feasibility of providing obstetric care services at the THC and H&FWC levels.

IV. to explore ways to improve community involvement and local transport to refer obstetric patients.
Background of the Project including Preliminary Observations

Describe the relevant background of the proposed study. Discuss the previous related works on the subject by citing specific references. Describe logically how the present hypothesis is supported by the relevant background observations including any preliminary results that may be available. Critically analyse available knowledge in the field of the proposed study and discuss the questions and gaps in the knowledge that need to be fulfilled to achieve the proposed goals. Provide scientific validity of the hypothesis on the basis of background information. If there is no sufficient information on the subject, indicate the need to develop new knowledge. Also include the significance and rationale of the proposed work by specifically discussing how these accomplishments will bring benefit to human health in relation to biomedical, social, and environmental perspectives (DO NOT EXCEED 5 PAGES, USE CONTINUATION SHEETS).

The Safe Motherhood Initiative, launched in 1987, aimed to reduce the number of maternal deaths by the year 2000. In 1996, new estimates of maternal mortality indicated that 80,000 more women died from complications of pregnancy and labour than earlier estimates had suggested. The majority of maternal deaths seems to be directly due to obstetric complications such as hemorrhage, unsafe abortion, hypertensive disorders, sepsis, and obstructed labor. To date, the focus of safe motherhood programs in most countries has been on delivery of maternal services rather than Essential Obstetric Care (EOC). The challenge in reducing maternal mortality is to concentrate on improving efficient delivery of care for emergency obstetric complications in addition to ongoing maternal health care services. The following review discusses the barriers to timely and appropriate EOC, the cost of EOC, and research needs and information gaps. The review indicates potential interventions that can be effectively carried out at various levels of the health system starting from the community itself and the health services. Though most of the studies cited below are conducted in African countries, the finding may be equally applicable in the context of many developing countries in Asia including Bangladesh.

Throughout at least one decade there was worldwide realisation that indeed all pregnant women are at risk of developing complications though most life-threatening complications occur during labor and delivery, and within 48 hours of birth. Research repeatedly showed that prenatal screening does not identify all of the women who will develop complications, and women who are not identified as "high-risk" can and do develop obstetric complications. Research even showed that most obstetric complications occur among women with no risk factors (Rooks, Winikoff, and Bruce 1990). For example, at a health center in Kasongo, Zaire, a prenatal care program was implemented where pregnant women were screened for their risk of developing obstetric complications, and those coming in with a bad obstetric history (history of stillbirths, medical intervention during delivery) were identified as "high-risk". The Kasongo data, however, showed that only 29 per cent of women who actually did develop obstructed labor were from the "high risk" group and more than two-thirds of the women who developed this complication were not predicted by the screening program (Kasongo project team 1984). An evaluation of antenatal and delivery care in Matlab showed that the positive predictive value of antenatal screening in predicting serious complication is almost zero (Vanneste and Francisco 1992). Furthermore, many women who were diagnosed as not at risk of developing serious complication indeed developed serious complications. Similarly, evidence that obstetric complications are common despite intensive prenatal care and screening was illustrated in a study of deliveries in non-hospital birth centers in the United States (Weatherby 1990). In that study, one of every thirteen women categorized as "low-risk" and receiving intensive prenatal care developed serious complications. Therefore, every pregnant woman has to be considered "at risk" of
Principal Investigator: Last, first, middle . Yunus Md.

developing complications. These findings indicate that facilities with EOC should be available and accessible to all pregnant women since all pregnant women are at risk of developing complications at any time, and need to utilise EOC at any time.

The Safe Motherhood Initiative was launched more than a decade ago, in 1987. The prime goal of the Initiative was to reduce the number of maternal deaths by half by the year 2000. Yet, WHO report in 1996 suggest that globally each year about 500,000 women die from complications of pregnancy and labor (WHO 1996). Of these more than 95 per cent occur in developing countries, where maternal mortality ratios range from an average of 190 per 100,000 live births in Latin America and the Caribbean to 870 per 100,000 in Africa (WHO 1996). In Bangladesh, maternal mortality ratio is around 5 per 1000 live births (BBS). It is also estimated that the majority or 75 per cent of maternal deaths are direct obstetric deaths due to obstetric complications such as hemorrhage, unsafe abortion, hypertensive disorders, sepsis, and obstructed labor. Since the maternal mortality has not declined up to the expected level, the focus of Safe Motherhood today is, therefore, on Essential Obstetric Care realising the fact that the goal of reducing maternal mortality cannot be achieved if prompt and adequate care is not available for obstetric complications (Maine, 1991).

The “3 Delays Model” developed by the Prevention of Maternal Mortality (PMM) Network (Maine et al), involved in EOC related activities in three West African countries Nigeria, Ghana, and Sierra Leone, identifies the points at which delay to EOC can occur  (1) delay in deciding to seek care; (2) delay in reaching a first referral level facility; and (3) delay in actually receiving care after arriving at the facility. The PMM Network believes the delay in actually receiving care after arriving at the facility is the most critical, and must not occur. This delay can be reduced significantly by ensuring EOC at Thana level.

Studies carried out at facilities providing comprehensive EOC showed delay in treatment once women arrive at the facilities to be a major contributing factor to maternal mortality with admission-to –treatment intervals ranging from a mean time of 26 hours to 15.5 hours (PMM Network 1995). Long admission-to-treatment intervals were attributed to shortage or lack of essential supplies and equipment, including drugs, gloves, sutures, and anesthetic agents at the facilities, forcing the patient to wait while relatives try to acquire required drugs and supplies in private pharmacies. In Senegal’s Kaolak hospital for example, transfusion was not available for 80 per cent of women referred in labor needing Transfusion, nor was anesthesia available for 64 per cent f those who needed it (Region medical de Kaolak 1988).

Difficulty in obtaining blood transfusion is a major obstacle in the management of obstetric emergencies. For example, a study in rural Tanzania concluded that the difficulty in obtaining blood was responsible for 35 per cent of maternal deaths (Price 1984). In a study at the University of Nigeria Teaching Hospital in Enugu, the survival rate for patients with ruptured uterus who were unable to have a blood transfusion was 57 per cent compared to a survival rate of 76 per cent for patients who received blood transfusion (Megafu 1985). Most of the health care facilities studied either did not have blood banks or had blood banks that were inadequately stocked (PMM Network 1992).

Lack of adequate operating theater space at the facility also contributed to treatment delays, since obstetric emergency cases had to compete with other surgical cases for the single general operating theater. The delays were found to be shorter during the weekends when the operating theater was more accessible because no general surgery cases were scheduled (PMM 1995).
Focus group surveys with community members identified lack of drugs, blood, essential supplies, and equipment as major barriers. The strongest concerns voiced after lack of supplies, were shortage of staff and shortage of competent staff trained to manage obstetric complications (PMM 1992). For example, a study in four regions of Tanzania indicated that delayed diagnosis or inappropriate management or both were implicated in 36 per cent of maternal deaths (Mtimavalye 1984).

Lack of appropriately trained staff was also a major problem identified in a community-based study of maternal mortality undertaken in Zimbabwe during a two-year period from 1989 to 1990 (Fawus et al. 1996). Avoidable curative-care factors were responsible for 87 per cent of maternal deaths in the rural study area and for 70 per cent of maternal deaths in the urban study area. The study identified inadequate treatment by incompetent staff specifically inadequate resuscitation of women suffering from hemorrhage and septic shock, insufficient antibiotic therapy and inadequate skills in surgery and anesthesia as avoidable factors for maternal mortality.

Lack of supervision of staff was an additional avoidable factor for maternal mortality identified in the Zimbabwe study (Fawus et al. 1996). The study reported that the responsibility for managing emergency complications often was shouldered by relatively junior staff who failed to diagnose/recognize the severity of the complications. This was further compounded by limited supervision of the junior medical staff.

In a study in Tanzania, complacency attitudes among staff were identified as one of the major barriers (Mbaruku and Bergstrom 1995). The study found that most of the staff were convinced that maternal deaths were due to circumstances beyond their control such as delayed arrivals, cultural factors, and lack of drugs and equipment. All these reasons justified passivity especially when coupled with low staff morale due to low pay. Staff tended to forget their potential capacity to solve problems and few or no attempts were made to look for appropriate solutions to obvious problems.

Barriers to Reaching a Facility with EOC Capabilities. Once a decision has been made that a complication needs medical intervention, availability of transportation and easy accessibility to a facility with EOC capabilities become factors of paramount importance. The Zimbabwe maternal mortality study reported unavailability of transportation contributed to 28 per cent of deaths in the rural study area and 3 per cent of those in the urban study area (Fawus et al., 1996) The study also reported that among the deaths in the rural area, seven were women who had been staying in a specially designed shelter (similar to a maternity waiting home) as advised, but died because of the lack of transport to a higher referral level.

In most areas, no ambulances are available and in remote villages, no car passes for days. In addition to distance and unavailability of public transportation, other factors such as condition of the roads (in several study sites in Africa, travelling on bad roads itself was considered a cause of hemorrhage), and travel costs have been identified as barriers to reaching a facility. Some focus group participants indicated they would go to a traditional practitioner rather than risk the frustration and expense of going to a distant facility (PMM 1992). Distribution of facilities is another barrier. Facilities that exist are more often concentrated around urban areas and studies have repeatedly shown that urban dwellers have better access to health facilities than rural inhabitants (Thaddeus and Maine, 1990).
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Even where facilities with capabilities for EOC are easily accessible, women may not use them. In the Zimbabwe study, delay in the decision to seek are contributed to 32 per cent of deaths in the rural study area and 28 per cent of those in the urban study area (Fawcus et al., 1996).

Women's status in the immediate and extended family generally underlies and shapes the decision to seek care (PMM 1992). Many studies show that women cannot and do not decide on their own to seek care, the decision belongs to a spouse or senior members of the family. In a survey in six Senegalese regions, 52 per cent of the respondents said the decision would be made by the husband and 44 per cent said another family member would make the decision (Dia et al., 1989).

Other factors influencing decision making under emergency conditions include perceived severity of the complication. Pregnancy and delivery are regarded as natural processes and signs and symptoms of complications are not always recognized as reasons for concern. For example, focus group studies in Sokoto and Zaria, Nigeria, and Bo, Sierra Leone, showed that prolonged labor was not considered a complication and reason to seek care until two to five days had elapsed (PMM 1992). Failure to recognize the severity of symptoms also was cited as a major reason for delay in seeking care in the Zimbabwe study (Fawcus et al. 1996).

Societal expectations interfere with the use of health services in emergency conditions. Delivery at home remains one way for women to achieve status. For example, a woman who has to go to a hospital for delivery is thought to have failed in her essential role as a woman and is stigmatized (PMM 1992). In Benin, women of the Bariba tribe are expected to be stoic during labor and delivery, and the woman who manages to deliver without calling for assistance is especially esteemed (Sargent, 1985).

Culture and tradition have great influence on the decision to seek care and, therefore, on maternal morbidity and mortality. For example, in many African and Asian settings, women's use of health facilities may be restricted by the necessity for privacy and/or the custom that a male relative must accompany them while travelling. For Saudi Arabian women, the requirement that care must be given by a woman has hindered the use of health care services.

The necessity of travelling long distances (often due to the inequitable distribution of facilities) and the lack of transport were deterrents in deciding to seek care, as was dissatisfaction with staff attitudes and performance.

Users' fees may influence utilization of non-emergency services, but findings from studies indicate that users' fees have little impact on seeking care at an EOC facility in emergency conditions, once the decision to seek care has been made. In fact, at several PMM study sites where fees for services were introduced, although normal deliveries decreased markedly, the number of complicated cases seen did not change.

Most studies for improving EOC have been carried out in Africa by the PMM Network. The following is a review of their experience. It is widely accepted by international experts that the route to safer motherhood lies not through expensive technologies but through strengthening and upgrading existing health systems to provide essential elements of obstetric care to all those in need. As shown by the following best practices, appropriate life-saving EOC capabilities can be made available at each level of the health system. For capabilities can be made available at each level of the health system. For example, staff at a rural health posts with basic EOC capabilities would not be
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expected to perform a cesarean section, but would be expected to make a correct diagnosis, resuscitate and stabilize the patient, and refer her.

The "Warmi" (woman) project funded by USAID/Mother Care in Inquisivi, an isolated rural province in Bolivia, focused on community level activities, such as forming and enhancing community women’s groups and strengthening community education in order to foster greater responsibility for self care and early decision to seek care (Kwast, 1995). The project identified and prioritised maternal and neonatal health problems prevalent in the community using community women (“auto-diagnosis”), and in collaboration with a local NGO active in the area, implemented community education programs through simple booklets and radio programs. At the end of a three-year period, the most striking result noted was the reduction in perinatal deaths (PND) from 75 deaths (pre-intervention) to 31 deaths (post-intervention). The project attributes the decline to: (1) safer birthing practices; (2) knowing when to reach out for assistance; (3) better care of neonates, and (4) increased knowledge and use of contraceptives. Although information on obstetric complications was not recorded, a decline in PND indirectly reflects a decline in some obstetric complications, such as obstructed labor and antepartum hemorrhage (third trimester bleeding), which are important causes of PND. Increased use of family planning in the area also may have had an effect on maternal mortality due to abortion.

Often, traditional birth attendants (TBAs) and community members know that a woman will die from bleeding or from eclamptic convulsions, but they frequently wait too long to seek care at a health facility. In the PM study areas in Nigeria, Ghana, and Sierra Leone, community information campaigns using local channels of communication, such as town criers and community meetings, have been used for community information campaigns. The information includes danger signs during pregnancy and labor, where to go when a complication occurs, and what the initial costs will be. In Sierra Leone and Nigeria, community motivators were trained to improve community awareness of obstetric complications, to establish village action groups for community loan funds, blood donation and emergency transport, to establish links with pregnant women in the community, and to facilitate referral for women with complications.

**Lack of blood** is a constant problem that can delay treatment and result in death. Two PMM project areas in Ghana and Nigeria established community blood donor associations to increase voluntary blood donation. These associations were established through community mobilization sessions and non-cash incentives, such as certificates of honor, free blood screening, and priority assurance if a family member needed blood.

**Lack of money** to buy essential drugs and supplies for EOC has been identified as one barrier to receiving treatment for complications. In a PMM project in Sierra Leone, communities were motivated to establish community loan funds. Per capita levies were set and repayment was enforced by the community chief. Funds were managed by village development committees and loans were granted to women who could not pay for treatment. Compared to communities without community loan funds, utilization of health facilities increased for Essential Obstetric Care by women from communities with community loan funds during the study period. Utilization remained unchanged in communities without community loan funds.

A strong **referral system** starts from the community level up beginning with trained traditional birth attendants at the community level, availability of emergency transportation, midwives posted at the health post level, maternity waiting homes established near a referral site, and health centers or district hospitals upgraded to provide basic EOC or comprehensive EOC at the first referral level.
Following the 1978 Alma Ata conference that launched the "Health for All by 2000" strategy, the government of The Gambia formulated its primary health care (PHC) action plan. A key component of the PHC action plan was the training of the traditional birth attendants (TBAs), who together with village health workers (VHWs), form the core of the village health services. Under the PHC action plan, one TBA per village (from villages with a population greater than 400) was selected to be trained. The selected TBAs took a 10-week government training course and received birth kits that included clean dressings, scissors, string, ergometrine tablets and disinfectant. A study to assess the impact of the training on TBA practices showed a significant difference in knowledge between trained and untrained TBAs with respect to identification of high risk factors and the need for timely referral (Post et al., 1991).

Timely referrals by trained TBAs also increased in the study area and TBAs also accompanied women with complications to the health center for delivery by a trained midwife. Maternal mortality ratio fell from 2716 per 100,000 live births to 1051, a 61 per cent reduction (Greenwood, 1991). However, it should be noted that the health center in the study area was upgraded to handle emergencies during the study period and emergency transport options were improved.

In some areas in Nigeria, Ghana, and Sierra Leone, the PMM teams are planning to train TBAs to provide some very basic obstetric first aid management. Hemorrhage is a major cause of maternal mortality contributing to about a quarter of direct obstetric deaths. TBAs can be taught to arrest bleeding through massage of the abdomen (fundus) or niple stimulation, which produces uterine contractions. They also can be taught to squeeze the uterus with both hands (external bimanual compression) to slow the bleeding.

Training TBAs can have in impact on maternal health outcomes, but training TBAs alone cannot bring about significant changes in maternal mortality unless TBAs are supported by a functional referral system, effective referral facilities, and a good working relationship between the TBAs and the formal health system.

Many women die while waiting for transportation or during transportation to first referral level facilities, because of the inadequacy of emergency transportation. For example in Addis Ababa, Ethiopia, 13 per cent of maternal deaths recorded over a two-year period occurred on the way to the hospital. Transportation to an appropriate health facility was a major problem. In the PMM project areas, communities, and associations of transport workers were mobilized to provide transport to emergency care facilities. In Sierra Leone, where vehicles are very rare at the rural level, a system was developed whereby women with complications were conveyed to a health facility in a hammock carried by four men. In Nigeria, where roads exist and cars are more common, community leaders were mobilized to collaborate with the local transport workers union to establish a roster of vehicles that could be used for emergency transportation. Union drivers were sensitized and a revolving emergency fuel fund was established. In Ghana, communities established a roster of vehicles that could be used for emergency transport in the area. In Mali, communities established community insurance funds from which money to buy up to 100 liters of gasoline for emergency transportation can be obtained. In The Gambia, the community invented motorized carts to take the women to a point where public transport and boats are available. In some parts of Africa, women's groups pool funds and lend them to various members in turn.

In Matlab, Bangladesh, government trained nurse-midwives were posted to rural H&FWCs. The nurse-midwives were supported by a strong referral system that included a maternity clinic capable of providing basic EOC, which in turn was supported by a district hospital with comprehensive EOC services. A transport system capable of referring the patient from the rural health post to the
maternity clinic (via boat) and from the maternity clinic to the district hospital (via ambulance) was also in place. It was reported that the mortality ratio declined substantially from 440 to 140 deaths per 100,000 births in the study area in the three-year period 1987-1989, while in the control area the decline was not as significant the mortality ratio fell from 390 to 380 (Fauveau et al., 1991). The conclusion drawn from the study was that stationing midwives in rural areas resulted in early diagnosis with treatment or stabilizing of obstetric complications and increased referral to the clinic, which was staffed by physicians (Maine et al. 1996). With a strong referral system and arrangements for transport in place, patients from the study area were able get to the clinic and if necessary, from there to the district hospital in greater numbers, and probably in better condition. In addition to posting midwives at the village health post level, a functioning referral system was critical to achieving the decline in maternal mortality.

The referral system was strengthened in West Kiang, a rural area of The Gambia, by establishing a midwifery outreach service. Villages of 400 or more inhabitants in the area were served by a health center staffed by a government midwife, and groups of five villages were served by a community health nurse and a government-trained traditional birth attendant (TBA). Under the improved midwifery outreach service, a second midwife was posted at each village health center. This ensured increased coverage of the villages by the midwives as well as increased supervision of the community health nurse and the TBAs. An evaluation of the project’s effectiveness using a control area without midwifery outreach service showed a greater number of referrals to the referral hospital in the study area (both antepartum and intrapartum), a greater number of facility-based deliveries, and a higher proportion of women delivered by trained TBAs (Foord, 1995).

Maternity waiting homes are basic structures located near a health center or hospital for women from rural areas who are at high risk. In a rural district of Ethiopia, setting up MWHs near a rural community hospital for pregnant women at high risk led to a decline in maternal and perinatal mortality (Poovan, Kifle, and Kwast 1990). The labor and the material for building the MWHs were provided by village communities. Women using the facility supply their own food and buy firewood locally. During the study period, 13 maternal deaths occurred among women with complications who were admitted directly to the hospital, compared to no mortality among women who came to the MWH at term. A hospital-based cohort study carried out in Zimbabwe to evaluate the effect of stay in an MWH also found that women who stayed in MWHs had a lower risk of poor pregnancy outcome namely perinatal death (PND) compared to women who came directly to the hospital from home during labor. The study found that women from the obstetric risk group that stayed at the MWH reduced their risk of PND by nearly 50 per cent compared to controls (Chandramohan et al., 1995). The most likely mechanism for the reduced risk of PND among women who stayed at the MWH was rapid intervention in the event of intrapartum complications, such as obstructed labor and antepartum hemorrhage, which are important causes of PND. Conversely, experience in Zaire showed that the MWHs in Karawa were underutilized primarily because of a lack of community involvement in designing and building the homes and consequent lack of consideration for community concerns, particularly related to patients’ food preparation.

In Kumasi, Ghana, a general physician was trained in EOC and posted to a health center, and midwives at the health center were trained in life-saving skills. The maternity ward and operating theater were refurbished and a revolving drug fund created for procurement of essential obstetric drugs and supplies. A running water supply also was established with community involvement (Djan et al., 1996). Since upgrading the health center, the number of women with complications coming for care increased almost threefold. This indicates that where quality services are available, people will use them. Most complications were ably managed at the upgraded center and the proportion of those who had to be referred to other institutions dropped from 42 per cent to 17 per
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cent. No deaths occurred among women treated. In addition to the salary of the physician, the cost of improvements was US $30,000, mostly for equipment and supplies and came from project funds, established NGOs in the region, the government, and the community.

In Gambia, maternal mortality declined at the Royal Victoria Hospital, one of the two referral hospitals, after upgrading the health centers to basic EOC facilities. The decline was attributed to initial care received at basic EOC facilities, which stabilized the patients’ conditions before referral, increasing the chances for survival. Seven health centers were upgraded and equipped to handle emergency obstetrical care and staffed with midwives and nurse-anaesthetists who had been trained in essential obstetric care, including surgical contraception. The centers were supported by two referral hospitals and, at the community level, by mobile outreach teams and government trained TBAs. Under the program, emergency transport and communications also were upgraded. A radio communication network system was established to link the health centers to the referral hospitals and ambulances were provided for some health centers.

An assessment of the Birnin Kebbi Hospital in Nigeria revealed poor quality in care of EOC. Focus group discussions with community members emphasized poor services as a reason for not seeking care. To improve quality, several specialist obstetricians visited the hospital on a rotating basis over a one-year period and provided training to general physicians on care of emergency obstetric complications. Midwives were trained to identify and manage obstetric complications. In addition, an obstetric first aid box with essential drugs and supplies was introduced, and a revolving fund was established through which drugs and supplies were made available. Since improving quality of care at the hospital, the number of women with complications seeking care increased while the case fatality rate dropped from 22 per cent to 5 per cent (Oyesola et al., 1996).

The following studies illustrate approaches taken to improve quality of EOC. The MotherCare project, implemented in five countries including Uganda and Nigeria, aimed to improve the quality of maternal care by strengthening the knowledge and skills of midwives through life-saving skills training (Kwast, 1995). The life-saving skills (LSS) training program provided midwives with an expanded number of skills for preventing and managing obstetric emergencies. The three-week competency-based training program includes: (1) monitoring progress of labor using the partograph; (2) preventing and treating post-partum hemorrhage; (3) managing difficult deliveries focusing on vacuum extraction; (4) hydration and rehydration; (5) preventing and managing sepsis; and (6) resuscitating the adult and the newborn. The LSS training resulted in decreased postpartum hemorrhage, reduction of prolonged labor, improved infection control and reduction in postpartum sepsis. In Ghana, midwives are being trained in manual vacuum aspiration (MVA) for preventing incomplete abortions and MVA has been incorporated into Ghana’s LSS training program.

Negative client-provider interactions have been identified in focus group research in several countries as a major barrier between the community and the health system. To guide client-provider interactions, the Program for Appropriate Technology in Health (PATH) in collaboration with other institutions (Georgetown University’s Institute for Reproductive Health and a local NGO in Bolivia) developed a training manual to improve the interpersonal communication and counseling skills of providers. The training, focused on participatory skills, assisted providers to develop skills that enabled them to interact with clients in such a way that when information is given to the client such as recognition of complications, the importance of seeking care, or where to seek care the client can relate to the information given and therefore can make informed decisions. Most of the work related to interpersonal communication and counseling skills has been done only in Latin America and the Caribbean.
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Expanding the roles of non-physicians, specifically in areas where there are few or no doctors, play a pivotal role in preventing many needless maternal deaths as documented by the following best practices.

In rural northwestern Zaire, selected obstetric nurses at Karawa and Wasolo hospitals were trained to perform emergency surgery, including cesarean section and surgical management of ruptured uterus (White et al., 1987). In Karawa, 278 of 321 cesarean sections were done by the trained nurse-surgeons during a period of 18 months, with two deaths (a fatality rate of 1 per cent). In Wasolo, 32 cesarean sections were done by nurse-surgeons during a course of 13 months with one death. A combined total of 16 laparotomies for ruptured uterus also were performed by nurse-surgeons in Karawa and Wasolo, with only two fatalities. Without surgery, all 16 women would certainly have died.

In Ghana, the life-saving skills training program is a continuing education project for midwives. Since 1990, nearly 400 midwives have undergone the two-week competency-based training course that provides midwives with an expanded number of skills for preventing and managing obstetric emergencies and complications. The trained midwives reported positive results including better management of postpartum hemorrhage, prolonged labor, toxemia, and infection (Taylor, 1995). The results of the program indicate that with training and support midwives are capable of performing many interventions that were hitherto carried out only by physicians and obstetricians. They constitute an army of health professionals whose potential should be fully utilized.

PMM in collaboration with hospitals, has developed “pack systems” and “emergency boxes” of supplies for treatment of obstetric complications in order that drugs and supplies necessary for EOC are readily available at the facility when needed. For example, teams have developed different pack systems for treatment of leading causes of maternal mortality hemorrhage, obstructed labor, sepsis, and eclampsia. Packs for cesarean section also have been developed, which include supplies such as gauze, syringes, needles, anesthetic agents, antibiotics, intravenous fluids, and ergometrine (Update 1994 PMM Network). Packs used in treating an obstetric complication are then paid for or replaced by the woman’s family. Other strategies implemented to increase availability of drugs and supplies at facilities providing services for EOC include: implementing small revolving fund schemes to purchase essential drugs and supplies for EOC and establishing 24-hour pharmacy services (PMM 1995). The pack system has been so well received by some hospital management boards that similar pack systems have been developed for treatment of illnesses other than emergency obstetric complications.

At a rural hospital in Bo, Sierra Leone, the PMM team initiated the establishment of a cost recovery system for drugs. Essential drugs and supplies were procured through a commercial source outside regular government channels and emergency obstetric drug packs were then created and made available at prices calculated to cover costs plus an 85 per cent mark-up. The drug packs were available 24 hours and prices ranged from 45 per cent to 68 per cent of the prices charged by the government hospital. Of the 26 patients who received emergency drug packs during the study period, 12 paid in full and 9 paid in part, accounting for recovery of 57 per cent of charges. Those who paid in part were given credit and followed up.

The results from an intervention program at a regional hospital in Kigoma, Tanzania, focusing on improving hospital management to provide a conducive working environment revealed reduction in maternal mortality from 933 to 186 per 100,000 live births over the period 1984 to 1991 (Mbaruku and Bergstrom, 1995). The intervention program focused on clarifying responsibilities, delegating more responsibility to nurses and midwives, regular monthly meetings with increased feedback,
regular staff evaluation, and increased on-the-job training programs. Other interventions included: regular maintenance of equipment using local materials and resources, identification of norms for patient management and referral, and development of a detailed plan for the continuous supply of essential drugs including the initiation of a sub-store in the maternity ward. The improved availability of essential drugs due to the buffer effect of the sub-store, the availability of basic working tools due to regular maintenance schedules using local materials and resources, increased on-the-job training programs, clarification of responsibilities, and increased feedback and information sharing through regular meetings all resulted in significant improvement in the skills and the morale of the staff.

The results of a hypothetical model developed to evaluate the costs of providing EOC based on a population of 300,000, 95 per cent coverage, a crude birth rate of 40, hypothetical figures related to infrastructure such as the per centage of deliveries that take place in a health service location and the average occupancy rate showed the following: salaries were the largest proportion of input costs associated with provision of EOC (31 per cent), followed by infrastructure improvements (16 per cent), drugs (10 per cent), and laboratory (9 per cent). When costs were broken down by intervention, management of normal deliveries represented the largest proportion (62 per cent), compared to management of obstetric complications (37 per cent), and neonate management (1 per cent) (Cowley, 1996).

It will be important to identify the most appropriate financing and cost-recovery measures for provision of services for EOC in different settings. In virtually all settings, people are already paying for at least some maternal care services. People traditionally pay traditional birth attendants in cash or in kind for their services and buy a variety of medicines including contraceptives. In fact, PMM studies indicate that users’ fees have little impact on seeking care at an EOC facility in emergency conditions, once the decision to seek care has been made. Caution is needed, however, when fees are charged to low-income women. Fee structures based on income, fee exemptions for certain services, and subsidies for certain services have been used successfully in some countries (Tinker et al., 1993). Subsidies or allowances also can be provided to nurse-midwives working in remote rural areas.

In Bangladesh, two projects of EOC were implemented, one by the Obstetrical and Gynaecological Society of Bangladesh funded by UNICEF (Bhuiyan 1997) and another by the Thana Functional Improvement Pilot Project sponsored by European Union (Begum & Muni 1997). Experiences and lessons learnt from these two projects regarding training of medical officers and implementation are taken into account and incorporated in this project.

Different components of services related to safe motherhood have been implemented at Matlab. Research has also been nested evaluating the impact of those activities. Subsequently, data on the project was analysed and it was found that there was significant reduction of death due to direct obstetric causes in the Matlab intervention area compared to that in the control area. Some of the earlier researchers who had worked in Matlab have attributed this reduction mainly to the posting of trained nurse/midwives to rural centres (Fauveau et al, World Bank 1993:129). However, other investigators, namely Maine et al in 1996 and Ronsmans et al in 1997, have analysed subsequent data on the same area but covering a longer period for a better understanding of what caused the reduction of maternal mortality in Matlab. Maine et al concluded that in addition to the posting of nurse/midwives, the efficient referral system along with effective transport system provided by the program, and the quality of emergency obstetric services available at Matlab may have contributed in the decline (Maine et al, 1996). Specifically, the decline was due to several reasons: greater utilisation of maternal health services at Matlab which was resulted from the posting of midwives at Matlab, considerable treatments of obstetric complications by midwives and staff including
physicians at Matlab clinic, and the functioning chain of referral and proper transport which enabled the patients from the intervention area to travel to Matlab clinic and to Chandpur. The authors also argued that the decline in maternal mortality would have been highly unlikely to have taken place in the absence of a referral point, the district hospital, which have been of reasonable quality (Maine et al., 1996). The authors concluded that the contribution of community-level intervention to reducing maternal mortality depended upon the functioning of higher levels of the health system.

Further to what Maine et al have shown, Ronsmans et al have found that maternal mortality due to direct obstetric causes declined not only in the area where maternity care services were available but also declined in the area where essential obstetric services provided by the district hospital were relatively accessible. Ronsman et al have also found that from 1976 till 1993 there were 624 maternal deaths which gives a figure of 510 maternal deaths per 1,000 live births. Of these 454 (72.8%) were due to direct obstetric causes. Among the latter group, 105 (23%) deaths were due to postpartum haemorrhage, 93 (20%) due to induced abortion, 80 (18%) due to eclampsia, 40 (9%) due to dystocia, and 37 (8%) due to postpartum sepsis. These figures represent the condition after the introduction of the community based maternity care program in Matlab (Ronsmans et al., 1997), and indicated that simultaneous provision of comprehensive and basic Essential Obstetric Care at Matlab could have prevented many of these deaths. For example, if iron supplementation program during antenatal care could have been augmented by the availability of emergency blood transfusion facility at Matlab, this joint endeavour could have prevented many maternal deaths due to postpartum haemorrhage. In addition, knowing the availability of blood transfusion at the sub-district level women may also would have accepted early referral. Similarly, facility for cesarean section could have prevented deaths due to dystocia.

The experience at Matlab has shown that maternal mortality could have been declined further if EOC would have been made available at Matlab. This is because a significant proportion of women who were referred to visit Matlab hospital or even sub-centres of ICDDR,B at Matlab have declined to visit only because of the fear of further referral to Chandpur, the district hospital. The findings of research at Matlab indicated that there might be a level of maximum decline without EOC facility at Matlab. If further decline in maternal mortality is expected then efficient EOC facility need to be provided at Matlab. Review by Maine et al also clearly indicated the need to start such an intervention program (Maine et al., 1996). Though it may not be possible to translate the achievements exactly in terms of decline in maternal mortality ratio (MMR) which needs measuring the impact for at least five years with the support of a good tracking system of all maternal deaths, the impact may be measured by other alternative process and outcome indicators that can be measured over a relatively shorter period of time such as three to five years. Researchers who worked in Matlab have also expressed that measuring MMR even by alternative methods, such as sisterhood method, which does not need strong infrastructure, is not suitable for evaluating intervention programs (Maine et al., 1996). This is partly because of the sample size needed and partly because of the time frame required (Maine et al, 1996), since the method estimates the level of mortality a decade before the survey. Therefore, there is strong argument that instead of maternal mortality, indicators of health care use may provide nearly accurate estimate of the impact of interventions like essential obstetric care.

It is evident from the studies conducted in Matlab that a combination of factors has played major role in the current reduction of maternal mortality ratio. Yet, the rate is very high in comparison to many other developing countries even though maternal mortality due to direct obstetric causes has reduced to some extent. What is agreed by all investigators in maternal health is that when a woman visits a health facility with a serious pregnancy related complication, essential obstetric services must be present there to cease her life even if it is at the last moment (Thaddeus and Maine, 1990). The
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The present health care facility at Matlab which is reasonably accessible to the community is unable to provide Essential Obstetric Care. Comprehensive obstetric care is only available at the district hospital at Chandpur. The socio-economic and geographical factors do not permit a majority of women to use EOC services at Chandpur. There are, therefore, very strong arguments that comprehensive essential obstetric services including cesarean section and blood transfusion should be instituted at Thana level at Matlab Thana Health Complex. So, we propose to conduct an intervention study testing a system of comprehensive EOC services at the Thana Health Complex level, basic EOC services at eight Union H&FWCs, community based interventions in order to aware and prepare families that emergencies may arise at any time, and conduct surveys to detect and improve the existing transport facilities for pregnant women.
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Research Design and Methods

Describe in detail the methods and procedures that will be used to accomplish the objectives and specific aims of the project. Discuss the alternative methods that are available and justify the use of the method proposed in the study. Justify the scientific validity of the methodological approach (biomedical, social, or environmental) as an investigation tool to achieve the specific aims. Discuss the limitations and difficulties of the proposed procedures and sufficiently justify the use of them. Discuss the ethical issues related to biomedical and social research for employing special procedures, such as invasive procedures in sick children, use of isotopes or any other hazardous materials, or social questionnaires relating to individual privacy. Point out safety procedures to be observed for protection of individuals during any situations or materials that may be injurious to human health. The methodology section should be sufficiently descriptive to allow the reviewers to make valid and unambiguous assessment of the project. (DO NOT EXCEED TEN PAGES, USE CONTINUATION SHEETS).

This is a maternity care intervention project that will be carried out in Matlab thana. The project will be implemented jointly by ICDDR,B and government staff working in close collaboration. All the services will be provided by the GoB health services at Matlab and ICDDR,B will be giving necessary technical assistance to the GoB. The advantages of implementing this intervention in Matlab include the following:

1. ICDDR,B—the Centre for Health and Population Research has maintained a unique demographic surveillance system in part of the catchment area of the Matlab Thana Health Complex. This system provides baseline data to compare with future intervention and allows evaluation of indicators such as mortality and morbidity.

2. The system is probably the best posed in Bangladesh in which the use of referral system can be evaluated, by allowing linkage of health services use at various levels.

3. ICDDR,B Matlab MCH-FP Project has had extensive experience in Safe Motherhood initiatives including several major interventions designed to bring obstetric care closer to the community through establishment of basic obstetric care facility at union level health sub-centres with referral system to Matlab Primary care hospital facility. The sub-centre facilities provide delivery care including first-line treatment for complications by a nurse/midwife. This experience will be utilised in implementing the new project involving the government health workers at the community, union level Health and Family Welfare Centre (H&FWC) and the Thana Health Complex (THC).

This study will be conducted in Matlab thana at three levels:

a. Thana Health Complex with a catchment area that has a population of 500,000.

b. Eight Union Health & Family Welfare Centre each having a population of 20,000.

c. At the community in these eight unions.

ACTIVITIES

Over a period of five years the project will establish the maternity care services and monitor their use. The existing quality and the range of services will be improved at the Matlab Thana Health Complex instituting comprehensive EOC services that includes early detection and treatment or referral of such problems as anaemia, pre-eclampsia, and prolonged labour, as well as surgery, anaesthesia and blood transfusion (MotherCare 1999). This will be attempted with minimum input in order to provide adequate obstetric care, manage the most common complications, and provide Family Planning (FP) and Menstrual Regulation (MR) services. During the first year of intervention, the project will set up a maternity care unit at the Matlab THC and identify the incumbent doctors to be sent for training on Caesarean section techniques and anaesthesia. During the same period of time, the laboratory at Matlab THC will be upgraded and fitted with facilities to screen blood for common
Principal Investigator: Last, first, middle  Yunus Md.

pathogens and to provide clean blood transfusion. The services will be provided by the government doctors, nurses, Family Welfare Visitors, etc. From the project a counterpart OT nurse, a ward nurse and a laboratory technician will be placed at the THC. A Senior Medical Officer with special training on obstetrics that includes performing Caesarean Section will be recruited and fully involved in the project for coordination of the research activities and to ensure quality care. The incumbent Senior Medical Officer will also cover any care at the THC level in the absence of the trained Government Medical Officer. In addition the Chandpur MCWC - where Caesarean Section is conducted regularly will be contacted to perform the operation at THC, if the need arises. Prior discussion will be held with the Obstetrician at Chandpur MCWC regarding this issue.

The second phase will be a stepwise upgrading of union level H&FWC. In total, eight H&FWCs will be upgraded of which four are located within the ICDDR,B comparison area and another four are located in the outside DSS area. The H&FWC have been selected on the grounds of their location as Bangladesh Association for Voluntary Sterilisation (BAVS), a national NGO is carrying out some pilot Safe Motherhood activities in some H&FWCs which are not considered for inclusion. The upgrading of the H&FWC will be carried out in a stepwise fashion. It is envisaged that one H&FWC will be upgraded every three months. The sequence for upgrading H&FWC will be selected at random, prior to starting the first one. Recording of the process and outcome indicators will be initiated in all of them at the same time before the first one is upgraded. Given that the person taking the information from H&FWC is not involved in health services provision, it is expected that this recording will not modify substantially the provision of health services or the quality of care. Comparison between ‘upgraded’ and ‘not upgraded’ H&FWC will be done on an ongoing basis. It is expected that the first H&FWC to be upgraded will be compared with the remaining seven ‘not yet upgraded’ H&FWCs. The second H&FWC to be upgraded (three months after the first one) compared alongside the first pair with the remaining six ‘not yet upgraded’ H&FWCs and so on. In this way, the maximum time for comparison of ‘upgraded’ versus ‘not upgraded’ H&FWCs will be about 24 months by which time upgradation will be completed. Given that the whole project period will be for five years, this is seen as a reasonable time. This strategy will allow the input indicators to be evaluated in the following sequence from the time the surveillance for indicators is placed:

1. Not upgraded THC for about one year during construction and training of staff
2. Upgraded THC for about one year but not H&FWCs
3. Stepwise upgrading of 8 H&FWCs within a 24 months period, the THC upgraded
4. THC and 8 H&FWCs upgraded for about three years

At the eight Health and Family Welfare Centres, basic EOC that includes all comprehensive EOC elements with the exception of surgery, anaesthesia and blood transfusion (MotherCare 1999) will be instituted. These services, which include preventive elements, can be provided at the first referral level (health centre, maternity, or basic hospital) through non-physician providers, such as medically trained midwives. This approach does not demand highly trained obs/gyn specialist or fully equipped operating theaters and therefore, has the potential to bring services closer to women. In the other fourteen unions, information will be given that the facilities of comprehensive EOC is available and utilised by the community.

At the community level, several innovative strategies have been defined in order to decrease barriers to EOC services. A series of meetings with families of women who may require eventually using the services will be conducted in order to increase the awareness that complications of pregnancy may arise. This will be carried out alongside with surveys to identify common, local transport media that could eventually be used in case of complication to refer patients. The interventions which will be implemented include active promotion of institutional deliveries at the H&FWC level, providing the pregnant women a pictorial card for creating awareness about obstetric complications and to help
families to identify early detection, organizing family meetings with decision makers of the pregnant women. The Project will involve existing Traditional Birth Attendants (TBAs) in the catchment area to attend the family meetings for motivation and awareness building among the pregnant mothers and their decision-makers as well as make early referrals. The FWAs and TBAs will encourage and refer the pregnant women to the H&FWC for deliveries.

The project will benefit from the experiences of the EU funded Thana Functional Improvement Pilot Project (TFIPP). The TFIPP acquired considerable experience in upgrading Thanas that will be a beneficial to this project. Similarly, the Government of Bangladesh and the Operations Research Project of ICDDR,B has experience in upgrading Thana Health Complexes and this project intends to utilise the lessons learned from these experiences.

OBSTETRIC SERVICES TO BE MADE AVAILABLE AT THE THC

Taking into account the essential functions recommended by WHO (WHO 1986) and agreed by the GOB (GOB 1991) in the maternal and neonatal project, the following procedures will be made available during the intervention:

A) Labor monitoring and vaginal delivery:
   • Vacuum delivery
   • Forceps delivery
   • Labor monitoring with partograph
   • Artificial rupture of membranes
   • Stimulation of uterus with oxytocin perfusion
   • Episiotomy

B) Medical treatment:
   • Treatment of shock
   • Medical treatment of postpartum and post-abortion sepsis
   • Medical treatment of pregnancy-induced hypertension
   • Medical treatment of eclampsia
   • Direct blood transfusion

C) Surgical treatment:
   • Repair of 1st, 2nd and 3d degree of perineal tear
   • Repair of vaginal tear
   • Repair of cervical tear
   • Manual removal of the placenta
   • Dilatation and curettage
   • Embryotomy

D) Major surgical procedures:
   • Caesarean section
   • Laparotomy and tubectomy for ectopic pregnancy
   • Laparotomy and repair of ruptured uterus in emergency cases
OBSTETRIC SERVICES TO BE MADE AVAILABLE AT THE H&FWC

A) Labor monitoring and vaginal delivery:

- Normal and assisted deliveries
- Labor monitoring with partograph
- Manual extraction of placenta
- Vacuum delivery will be conducted after an intensive on-the-job training
- Episiotomy

B) Medical treatment:

- Treatment of shock
- Initiate medical treatment of pregnancy-induced hypertension under the supervision of a physician and follow-up done by the paramedics
- Treatment of infections with parenteral antibiotics

C) Surgical treatment:

- Repair of 1st degree of perineal tear
- Repair of vaginal tear

CASE MANAGEMENT & REFERRALS

Written guidelines will be provided to the medical and nursing staff for management of the patients. This will be organised at the THC, standardised WHO guidelines will be made available for the nursing staff working at the health centres and regular supervision will be done by the trained Medical Officers.

A referral linkage will be established from the community to the H&FWC and subsequently to the THC. The FWVs and TBAs will encourage the pregnant women to deliver at H&FWC. Also, community awareness will be built on the perception of danger signs by the women, the family members and the community through meetings and information will be provided regarding the availability of basic and comprehensive EOC at H&FWC and THC. In case of emergency, an ambulance (includes a mechanised vehicle and a boat) will be kept operational at the THC, which the pregnant women will have access during the hour of their need. There will be provision of basic EOC at H&FWCs being provided by the trained nurse midwives and FWVs. They will have regular supervision and on-the-job training by trained Medical Officers of the THC. A standardised WHO guideline will be followed for the referrals and this will also be supervised by MOs and that it is strictly maintained. At the THC, comprehensive EOC will be made available and the MOs will be trained on Caesarean Sections and other assisted deliveries and anaesthesia techniques. The nurses will also be trained on Operation Theatre management and postoperative management. This team will be supervised at regular intervals from the Consultant Obstetrician of Chandpur Sadar Hospital and the project team.

SERVICES FOR FAMILY PLANNING AND MENSTRUAL REGULATION

Abortion-related mortality is high in Bangladesh. Induced abortion, except to save a woman's life, is illegal in Bangladesh. However, first trimester termination of possible pregnancy is legally widely practiced in the country under the name of menstrual regulation (MR). Well over 300,000 MR procedures are carried out annually in Bangladesh. Although it is not to be considered or promoted as a FP method, menstrual regulation will continue to be available to reduce the number of septic
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abortions resulting from abortive methods practiced in the field. To avoid any subsequent complicated pregnancies, women undergoing a MR procedure will strongly be advised for FP and the various methods of contraception will be offered.

INPUT

An assessment of the Matlab THC will be done at the beginning of the intervention. Comprehensive EOC services will be established in two phases. FP and Obstetric services except major surgical procedures will be established initially; major surgical procedures will be made available subsequently, after the training of staff. Health centres will be upgraded, furnished and staffed to include safe motherhood in their routine activities. Health workers will be trained to perform antenatal and post-natal care and to refer if necessary. Traditional Birth Attendants (TBAs) will be included in the programme through training. They will also be trained to detect potential complications and encouraged to refer patients if required.

FACILITY AND EQUIPMENT

A maternity unit comprising of a delivery room, a post- and pre-surgical ward, and a surgical theatre and an obstetric ward and other support facilities will be made available to provide a decent space for labor, delivery and newborn care. Refurbishment of the laboratory to improve routine tests and for safe blood transfusion at the Thana Health complex will be done. An ambulance replacement to the old, existing one, and a four-wheel vehicle to distribute supplies and staff, and to implement the project, will be made available. A list of necessary equipment has been itemized. A generator to provide backup support to the Operation Theatre during electricity failure is also considered. The eight health centres require various degrees of renovation, as well as equipment to perform basic essential obstetric care. Basic computer equipment to enter information of the process and outcome indicators and analysis of data will be provided.

MANAGEMENT

An Advisory Committee will be created to set up the responsibilities of the various parties, discuss and solve problems related to the intervention at the THC and health centres. This committee may include the following:

Government of Bangladesh:

- Line Director, Essential Services Package including EOC, Directorate of Health Services -GOB
- Line Director, Essential Services Package, Directorate of Family Planning Services-GOB
- Civil Surgeon Chandpur
- Consultant, Gynaecology and Obstetrics Dept, Chandpur Sadar Hospital
- Thana Health and Family Planning Officer, Matlab Thana Health Complex,
- Medical Officer MCH, Matlab Thana Health Complex

ICDDR,B:

- Principal Investigator
- Head, Matlab Health Research Programme
- Manager, Community Health Research, Matlab
- Programme field coordinator
Principal Investigator: Last, first, middle  Yunus Md.

Modest funds have been requested to carry out four coordinating meetings of the Advisory Committee. A potential problem of this intervention is the large turnover of staff described above. The coordination of the programme will attempt to minimize the out-migration of trained doctors and nurses by attempting to recruit and train doctors from the locality. This has been described as a potential risk for the intervention.

TRAINING

To gain a practical experience, training in obstetrics, anaesthetic and MR practices will be organized for the medical staff. Nursing care training in obstetrics will be provided to the nursing staff. In total, 2 doctors and 4 nurses will be trained in obstetrics, with particular emphasis on Caesarean Sections and anesthetics. The centres selected for training will fulfil three important criteria: good quality of services, supervision, and sufficient turnover of patients. These training will be organised at the Gynaecology and Obstetrics Dept. of a teaching hospital, i.e., Dhaka or Chittagong Medical College Hospital, that will be whole-time and residential. During this period, training is provided on all aspects of comprehensive EOC techniques including Caesarean section, other surgical procedures like laparotomy, Embryotony, Dilatation and Curettage, repair of tears and so on; partograph, vaginal and assisted delivery, etc. Contents of the training will also cover the components of comprehensive EOC as outlined in obstetric services available at different levels of service provision, i.e., THC and H&FWC. A Medical Officer will have similar training on anaesthesia. The training period for the Medical Officer on EOC techniques, i.e., Caesarean Sections, assisted and normal deliveries will be for one year; the Medical Officer on Anaesthesia techniques for one year; and nurses for Operation Theatre management, post-operative care techniques for six months. Two doctors and two nurses will be trained in a team, so that a team spirit develops among them. After completion of six months training of the two nurses, they will return back to the THC and two more nurses will join the doctors and get trained during the next six months. A modest training allowance will be provided to the trainee doctors and nurses during the training period from the project. The training will be supervised by the Head of the Department of Gynaecology and Obstetrics of the Medical College Hospital and simultaneously monitored through visits by the project team every month regarding the progress and quality of the training. This will enhance a functional linkage between the project and the hospital so that in the future complicated cases can be referred and will receive proper attention. An incentive in kind or in cash for the Department of Gynaecology and Obstetrics of the Medical College Hospital will be considered in consultation with the Advisory Committee. Currently, EOC training is provided at the respective departments sponsored by different projects and agencies. After formal training, when they resume working in the THC, they will have periodic supervision and on-the-job training from Consultant, Gynaecology and Obstetrics Dept, Chandpur Sadar Hospital. A specialist Obstetrician will be involved as Consultant at the beginning of Caesarean operation in the THC. The FWVs of the eight H&FWCs to be upgraded in a phased manner will be trained initially at the Chandpur MCWC for a month and will later receive on the job training at ICDDR.B Matlab MCH-FP sub-centres. The trained Medical Officers will in turn visit the H&FWC to provide supervision and on-the-job training to the nurse and midwives working at the union on a regular basis. An understanding will be reached with the Directorate General of Health Services office of GOB so that the trained Medical Officers are not transferred until the project is completed. Training will be provided to the laboratory technician to perform various tests, including screening for clean blood.
DRUGS AND SUPPLIES

Government resources are insufficient to provide free treatment for all patients. The quantity and the types of drugs provided at the THC are inadequate to cover the needs. The practice is to prescribe the necessary drugs and disposable items to the patients. During the first year of the intervention, while the awareness of the treatment is build up, medicines will be provided fee of cost or with a nominal value. However, during the second year, it is expected that some funds will be recovered from patients towards medicines. However, no medicines will be charged to patients unless the Government implements a cost recovery scheme.

CLEANLINESS AND STERILIZATION PROCEDURES

Particular attention will be stressed to maintain cleanliness of the facility. Appropriate measures for sterilization of materials will be developed.

EVALUATION

As mentioned earlier, EOC services will be provided at the following levels in Matlab Thana:

a. Thana Health Complex with a catchment area that has a total population of 500,000. About 100,000 women of childbearing age, i.e., 15-44 years married women, who will be the reference population. Each year about 9% of these 100,000 women, that is, a total of 9000 will become pregnant and are the eligible population availing comprehensive EOC services at the THC. This reference and eligible population will be evaluated to assess the impact of comprehensive EOC services at the THC.

b. Eight Union Health & Family Welfare Centres each having a population of 20,000 -25,000 will be upgraded for the provision of basic EOC. For the community intervention in these eight unions, total population is about 180,000. Of them, 36,000 women are in the child bearing age, i.e., 15-44 years married women will serve as the reference population and again 9% of them, that is a total of 3240 will be the eligible population and are subject for intervention that includes basic EOC at H&FWC and comprehensive EOC at THC.

IMPACT IN THE COMMUNITY

In-built monitoring system will be incorporated in the project to enhance the collection of data on process and outcome indicators. Specific indicators that are expected to be evaluated in an ongoing basis, based on WHO guidelines (WHO 1997), are the following:

- Number of health centres per 500 000 population with functioning comprehensive and basic essential obstetric care
- Percentage of women who were in prolonged labour (>24hrs) before arrival in hospital
- Percentage of women with obstetrical complications treated within 2 hours of presentation at a health facility
- Percentage of women attended at least once during pregnancy for reasons related to pregnancy
- Percentage of pregnant women immunized against tetanus (TT2)
- Percentage of births attended by trained health personnel (excluding trained and untrained TBAs)
- Proportion of women estimated to have direct obstetric complications that are seen in EOC facilities
- Proportion of all births that occur in facilities with EOC
Principal Investigator: Last, first, middle __ Yunus Md.

- Caesarean sections as a proportion of all live births in the population
- Maternal deaths as proportion of all deaths among women of reproductive age.
- Case fatality rates for direct obstetric complications (facility-based)

Besides the above indicators, in the process of implementation others may evolve and will be incorporated at a later stage of the project. A detailed list of indicators is attached in Appendix II. The impact on the community does not exclusively depend on the types and the quality of services available at the THC level; it is also related to the community information and perception of the services, the geographical and financial accessibility, and cultural acceptance. Qualitative studies will also be conducted to assess the community perceptions about services available at the THC level and barriers to utilization.

QUALITY OF CARE

The quality of services will be estimated separately for each specific procedure at each level. Indicators for quality will be set up and evaluation carried out regularly for each intervention initiated.

- Percentage of pregnant women attending antenatal clinic who receive iron/folate
- Percentage of women with obstetrical complications treated within 2 hours of presentation at a health facility
- Percentage of women who received blood transfusion at the referral hospital
- Percentage of pregnant women referred to a FWC/THC higher centre

At the facility-based information collection, service record books at the 8 H&FWCs and THC will be used for impact evaluation for different process and outcome indicators. The existing GoB Family Welfare Assistants have been collecting information on reproductive health including total pregnant women and subsequent deliveries, antenatal care, postnatal care, referrals, all births and deaths in their FWA Registers during routine visits. This system will be strengthened by regular supervision of GoB officials who will be collaborating for maintaining quality of data collection. These data will be utilised for impact evaluation of the EOC project. The Demographic Surveillance System information on vital events collected routinely by ICDDR,B will be utilised to compare with the data collected by GoB health workers, thus assisting in the improvement of quality data collection.

COST EFFECTIVENESS

The cost effectiveness analysis will be conducted to enable the efficiency of resources used in different activities associated with EOC at different levels of service delivery and to inform the policy makers and others involved about the value of EOC program.

The costs will be computed for the program that includes:

A) Capital costs: Vehicles, equipment, buildings and other inputs like start-up training and social mobilisation activities. Current price, working life and discounting of costs will be considered.
B) Recurrent costs: Personnel cost, supplies of drugs, reagents, needles, stationaries and other consumables goods.
C) Operating and maintenance costs: Costs to operate and maintain vehicles, fuel, batteries and spare parts; Utility charges (electricity, water, telephone), repairs, painting, cleaning of building.
D) Cost information on the user side will be collected regarding direct and indirect costs incurred for visits to facilities including transportation, time spent, wage loss, etc by asking the care-takers.
The health effects will be measured by the process and output indicators of EOC program, e.g., maternal deaths prevented. Sensitivity analysis will also be done.

Sources of financing for the different activities will also be maintained.

TRANSPORT SURVEY

In most of the developing countries, geographical accessibility acts as a main barrier to the utilization of health services among other factors. It is well established that this factor acts as a very significant barrier causing delay to the use of health services for a pregnant woman especially if she is in labor when indeed the service are needed on an emergency basis. One of the major aims of this project is to provide intervention for complicated cases immediately. Since, being a marshy and riverine area, Matlab like other rural areas of Bangladesh, is less accessible especially during the monsoon season, it was decided that a transport survey would be conducted to assess the most available and accessible means of transport. Respondents for this transport survey will be selected from the attendants, both male and female who accompanied maternity cases admitted at the Matlab THC during last one year. These cases were admitted from all over Matlab thana. Records showed that from 1 October 1998 to 30 September 1999, a total of 146 patients were admitted in the Maternity unit of Matlab THC. Their address will be traced from the records and attendants of these patients will be interviewed with a pre-tested questionnaire. See questionnaire in Appendix I. Based on results from the transport survey, interventions will be planned to improve access of women to the EOC services.
Principal Investigator: Last, first, middle  Yunus Md.

### Facilities Available

Describe the availability of physical facilities at the place where the study will be carried out. For clinical and laboratory-based studies, indicate the provision of hospital and other types of patient’s care facilities and adequate laboratory support. Point out the laboratory facilities and major equipment that will be required for the study. For field studies, describe the field area including its size, population, and means of communications.

The Thana Health Complex in Matlab, which is serving the largest thana of the country and where a reliable surveillance system is in place, represents an excellent place to implement this intervention. The Government and ICDDR,B staff will work in close collaboration in the area. The reasons for selecting Matlab as opposed to any other Thana in Bangladesh for this intervention are the following:

(i) The Centre for Health and Population Research of ICDDR,B has developed a remarkable demographic surveillance system in part of the catchment area of the Thana Health Complex. This system proves baseline data to compare with a future intervention and allows evaluation of indicators such as mortality and morbidity.

(ii) The system is probably the best posed in Bangladesh in which the use of a referral system can be evaluated, by allowing the linkage of health services use at various levels.

(iii) Documentation from early research carried out in Matlab indicates that about 20 percent of pregnancies may be complicated, out of which about 10-15 percent may ultimately require a caesarian section (about 3% pregnancies may require comprehensive obstetric care). This indicates the requirement for establishing a system with comprehensive essential obstetric care in the area.

(iv) Matlab is the largest Thana in Bangladesh and patients from most remote areas of the Thana are expected to benefit from this intervention.

(v) Maternal mortality and morbidity studies require special techniques known to scientists working in Matlab.

When a woman has obstetric complications in Matlab or in any other rural area of Bangladesh, there is at present two levels where she could be referred:

(i) The Thana Health Complex
(ii) The District Hospital

This proposal concentrates in improving health services at the Thana. The District Hospital is at Chandpur that is about 20 km away from the Matlab thana

**MATLAB ThANA HEALTH COMPLEX (THC)**

As stated, the Matlab THC provides health services to patients from a catchment area of about 500,000 population.
Principal Investigator: Last, first, middle__ Yunus Md.

INFRASTRUCTURE AND EQUIPMENT

The Matlab THC has a two-storied building for in- and outpatient care and administrative services. Besides outpatient rooms and in-patient wards (31 beds), the THC includes a delivery room, a small laboratory, a sterilization room, and an operating room and an X-Ray room. Regarding obstetrical care, some equipment is available for normal deliveries, uterine evacuation and sterilization. The laboratory, can only perform few tests: Haemoglobin estimation, blood cell count, detection of plasmodium, urine direct examination, proteinuria, glycosuria, stool direct examination, Ziehl-Nielson test, Widal test. There are at present no facilities to test for Hepatitis B or HIV. Drugs and consumable items for maternity care are, in general, sporadically available.

STAFF

Nine doctors are posted at the THC. It is worth mentioning that MBBS curriculum in Bangladesh provides very limited instruction and practical experience in Obstetrics and Gynecology. One medical officer (MO), designated as medical officer of Maternal and Child Health and Family Planning (MO/MCHFP), has primarily responsibility for administrative and technical supervision and training of staff at the Family Welfare Centre (FWC). The MO/MCHFP is also supposed to provide medical care to referred maternity patients at the THC. However, most of the MO-MCHFP's time is spent on performing surgical sterilisation and attending outdoor patients. Most of the MO/MCHFP are males with no additional training in obstetrics. One MO, designated as gynecological specialist, is mandated to provide curative services to outdoor and indoor patients including emergency cases. A six months additional training is provided for the incumbent. Every morning, the doctors do a ward round together but they usually remain busy with outpatients during most of their duty. From 2 p.m. onwards, there is only one doctor on duty until the next morning.

In total, five nurses-midwives are posted in each THC. Their four years basic education includes one-year midwifery but this training is mainly theoretical. Most of the nurses have very little practical experience. Their role in maternal health care is limited to patient admissions, normal deliveries and post-delivery care. One nurse is on duty for the whole hospital during afternoon and night, therefore, close monitoring of obstetric cases cannot be insured.

The MOs are normally posted for 3 years at the same THC but in reality there are many exceptions to the rule. When a MO or a nurse leaves, his/her replacement is not immediately placed. This creates a common problem of vacancy and a serious disruption to the programmes.
Data analysis

Describe plans for data analysis. Indicate whether data will be analysed by the investigators themselves or by other professionals. Specify what statistical software packages will be used and if the study is blinded, when code will be opened. For clinical trials, indicate if interim data analysis will be required to monitor further progress of the study (TYPE WITHIN THE PROVIDED SPACE)

Analysis will be directed towards evaluating the impact of the intervention on the utilisation pattern of comprehensive EOC and basic EOC services at the facilities taken under the intervention. Data from baseline will be compared to the data after the implementation of the project. Some of these comparisons will be on the proportions of births attended by trained personnel other than TBAs, proportions of cesarean sections, proportion of fatalities at the facility level, and detailed data on the cause of all hospital based deaths.

Since this is an intervention study the analysis will be directed towards the impact of the intervention which will be implemented in phases. Therefore analysis will be based on data collected from upgrading the H&FWCs and upgradation of the THC, and so on as described in the Research Design and Methods section. Complete analysis will be possible based on data of all upgraded facilities for the last two years. Evaluation of the project will be done based on the process and outcome indicators as mentioned in Appendix II.
Ethical Assurance for Protection of Human Rights

Describe in the space provided the justifications for conducting this research in human subjects. If the study needs observations on sick individuals, provide sufficient reasons for using them. Indicate how subject’s rights are protected and if there is any benefit or risk to each subject of the study.

This study will be providing Essential Obstetric Care services to the women and more specifically pregnant mothers and equity will be ensured as there will be no cost recovery system. No ethnic, religious and socioeconomic barrier will be imposed for the provision of services. All maternity care interventions in the existing government system will be upgraded. The conventional consent form routinely used by the GoB for operations will be used as a part of the routine procedure, since the operations will be performed by the GoB personnel and confidentiality will be maintained. All such records will be maintained confidentially and locked in file cabinets.

Use of Animals

Describe in the space provided the type and species of animal that will be used in the study. Justify with reasons the use of particular animal species in the experiment and the compliance of the animal ethical guidelines for conducting the proposed procedures.

No use of animals in the study
Principal Investigator: Last, first, middle  Yunus Md.

Literature Cited

Identify all cited references to published literature in the text by number in parentheses. List all cited references sequentially as they appear in the text. For unpublished references, provide complete information in the text and do not include them in the list of Literature Cited. There is no page limit for this section, however exercise judgment in assessing the "standard" length.


Principal Investigator: Last, first, middle  Yunus Md.


Mother Care (1999) "Essential and Subsets-Basic and Emergency Obstetric Care: What’s the Difference?" MotherCare Matters, Vol 8 No.1, p13


Sargent C. 1885. "Obstetrical choice among urban women in Benin." Social Science and Medicine. 20 (3) : 287- 292


Principal Investigator: Last, first, middle  Yunus Md.


Dissemination and Use of Findings

Describe explicitly the plans for disseminating the accomplished results. Describe what type of publication is anticipated: working papers, internal (institutional) publication, international publications, international conferences and agencies, workshops etc. Mention if the project is linked to the Government of Bangladesh through a training programme.

The lessons learned from this project are expected to benefit the government of Bangladesh and other developing countries in program and policy recommendations related to safe motherhood. With these views the lessons learned will be published in peer reviewed international journals, working papers and presentations will be made to different national and international seminars workshops and conferences. It will also be communicated to the policy makers through at meetings, discussions and dialogues to bring about a change in maternal health services.

Collaborative Arrangements

Describe briefly if this study involves any scientific, administrative, fiscal, or programmatic arrangements with other national or international organizations or individuals. Indicate the nature and extent of collaboration and include a letter of agreement between the applicant or his/her organization and the collaborating organization. (DO NOT EXCEED ONE PAGE)

The study is jointly conducted in collaboration with the Ministry of Health & Family Welfare, Government of Bangladesh. The Advisory Committee will be formed with related GOB officials at all levels.

Programme and Policy Implications

Continuous monitoring and process evaluation will be in-built in the programme. It is expected that the project will equip us with valuable lessons especially from the process evaluations which will facilitate the government of Bangladesh as well as that of other developing countries in improving the EOC facilities. It is also expected that utilising the frame of this project, operational research projects can be nested which will provide valuable lessons related to the delivery and utilisation of safe motherhood services in rural Bangladesh. With some modifications these lessons may be used for improving the EOC services.
Principal Investigator: Last, first, middle  Yunus Md.

Biography of the Investigators

Give biographical data in the following table for key personnel including the Principal Investigator. Use a photocopy of this page for each investigator.

(Please See Attachments)
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Academic Qualification

<table>
<thead>
<tr>
<th>Degree</th>
<th>Year</th>
<th>Institution and Location</th>
<th>Field of Study</th>
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<td>1968</td>
<td>Dhaka Medical College</td>
<td>Medicine</td>
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<td>University of Dhaka,</td>
<td>Surgery</td>
</tr>
<tr>
<td></td>
<td></td>
<td>Bangladesh</td>
<td>Midwifery</td>
</tr>
<tr>
<td>6 months House Physicianship in Medicine</td>
<td>1982</td>
<td>London School of Hygiene and Tropical Medicine, London University, U.K.</td>
<td>Public Health</td>
</tr>
</tbody>
</table>

Professional Experience:

A. Title of position

<table>
<thead>
<tr>
<th>Title of position</th>
<th>Institution</th>
<th>Place</th>
<th>Duration</th>
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<tbody>
<tr>
<td>Physician</td>
<td>Cholera Research</td>
<td>Matlab</td>
<td>Nov. 27, 1968</td>
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<td></td>
<td></td>
<td></td>
<td>- April 25, 1978</td>
</tr>
<tr>
<td>Physician-in-Charge</td>
<td>CRL &amp; ICDDR,B</td>
<td>Matlab</td>
<td>April 26, 1978</td>
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<td></td>
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<td>- March 24, 1980</td>
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<tr>
<td>Head, Matlab Station</td>
<td>ICDDR,B</td>
<td>Matlab</td>
<td>March 25, 1980</td>
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<tr>
<td>Coordinator, Matlab Station and MCH-FP Extension Project</td>
<td>ICDDR,B &amp; Dhaka Ext. Project</td>
<td>Matlab</td>
<td>October 2, 1985</td>
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<tr>
<td>Coordinator, Matlab Health &amp; Research Centre</td>
<td>ICDDR,B</td>
<td>Matlab</td>
<td>October 3, 1983</td>
</tr>
<tr>
<td></td>
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<td></td>
<td>- Sep. 18, 1985</td>
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<tr>
<td>Scientist</td>
<td>ICDDR,B</td>
<td>Matlab</td>
<td>Sep. 19, 1985</td>
</tr>
<tr>
<td>Head, Matlab Health Research Programme</td>
<td>ICDDR,B</td>
<td>Matlab</td>
<td>November, 1996</td>
</tr>
<tr>
<td>Acting Head Reproductive Health Programme</td>
<td>ICDDR,B</td>
<td>Matlab</td>
<td>January 1, 1993</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>December 1, 1996 to date</td>
</tr>
<tr>
<td></td>
<td></td>
<td></td>
<td>January 3, 1999</td>
</tr>
</tbody>
</table>
B. Other concurrent positions held:

Faculty, ICDDR,B Training Courses since 1978 to date.

Acted as Scientific Director for Matlab Station on several occasions during the absence of Scientific Directors.

Worked as Coordinator for Cholera Epidemic Control during October-November, 1982.

Member, Research Review Committee, ICDDR,B 1984-1988 June

Member-Secretary, ICDDR,B July 1988 to Dec.1988

Senior Associate, Department of International Health, Johns Hopkins University School of Public Health, USA from May 1, 1997 to 30 June, 2000

Publications


BIOGRAPHICAL SKETCH

NAME: Jyotsnane Chakraborty

POSITION TITLE: Senior Manager, Community Health Research Unit
Matlab Health Research Programme, ICDDR,B

DATE OF BIRTH: January 31, 1943

EDUCATION / TRAINING

<table>
<thead>
<tr>
<th>INSTITUTION AND LOCATION</th>
<th>DEGREE / DIPLOMA / TRAINING</th>
<th>YEAR</th>
<th>FIELD OF STUDY</th>
</tr>
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<tbody>
<tr>
<td>Board of Intermediate and Secondary Education, Dhaka</td>
<td>Matriculation</td>
<td>1961</td>
<td>High School Graduation</td>
</tr>
<tr>
<td>Institute of Public Health, Dhaka</td>
<td>Diploma in Hygiene &amp; Sanitation</td>
<td>1962</td>
<td>Diploma</td>
</tr>
<tr>
<td>Agricultural University, Wageningen, The Netherlands</td>
<td>Food Science and Nutrition</td>
<td>1983</td>
<td>Post-graduate Diploma</td>
</tr>
<tr>
<td>Department of Population Planning and International Health, The University of Michigan, USA</td>
<td>Population and Development</td>
<td>1990</td>
<td>Certificate</td>
</tr>
</tbody>
</table>

PROFESSIONAL EXPERIENCES

1963-64 Malaria Inspector
1963-64 Sanitary Inspector
1964-71 Field Surveillance Assistant
1971-72 Supervisor In-charge
1972-74 Supervisor, Nutrition Survey
1972-84 Senior Field Research Officer
1984-98 Manager, Community Health Research
1999- Sr Manager, Community Health Research

ICDDR,B, Public Health Sciences Division

PUBLICATIONS


Selected Publications: (1990-98)

A de Francisco, A, J, Hall, L Unicomb, J Chakraborty et al. 'Maternal Measles antibody decay in rural Bangladeshi infant - implication for vaccination schedules: Vaccine Vol. 16, No.6 (564-68) 1998


Clemens JD, Sack DA, Rao MR, Chakraborty J et al. 'Evidence that inactivate oral cholera vaccine both prevent and mitigate Vibrio Cholerae O11 infections in a cholera endemic area' J Infec dis 166(5);1022-33, 1992.


John D. Clemens, Feltrin Van Looon, David A Sack, A Sack, J Chakraborty et al. 'Field Trial of Cholera Vaccines in Bangladesh: Serum Vibriocecal and Antitoxic antibodies as marker of risk of cholera'. J. of Inf. Diseases 163(6); 121-12 1991.

Clemens JD, Sack DA, Chakraborty et al. 'Field trial of Cholera Vaccine in Rural Bangladesh: Evaluation of Anti-bacterial and Anti-toxic breast-milk immunity in response to ingestion of the vaccine'. Vaccine (g); 469-72 1991.
**BIO-DATA**

**Name**
Ishtiaq BASHIR

**Position**
- Reproductive Health Programme
- Public Health Sciences Division
- ICDRR,B-Centre for Health and Population Research

**Date of birth**
23 March 1958

**Academic Qualifications**

Master of Public Health (MPH) from the Prince Leopold Institute of Tropical Medicine at Antwerp, Belgium in June 1996.
Bachelor of Medicine and Surgery (MBBS) from Rajshahi Medical College, University of Rajshahi, Bangladesh in 1984.

**Research & Professional Experience**

*From Oct. 1985 to Jan. 1987*
Medical Officer, Amo Tea Estate Hospital, Hobiganj, Bangladesh

*From Dec. 1987 to Sept. 1989*
Medical Officer, Epidemic Control Preparedness Program (ECP) Program
ICDRR,B, GPO Box 128, Dhaka 1000, Bangladesh

*From Oct. 1989 to Oct. 1990*
Research Associate, Epidemiology Dept., Community Health Division,
ICDRR,B, GPO Box 128, Dhaka 1000, Bangladesh

*From Nov. 1990 to Jan. 1992*
Medical Officer (Project Manager),
Training Immunizers in the Community Approach (TICA)
CARE - International, Bangladesh

*From July 1992 to August 1995*
Medical Officer, Community Health Division,
ICDRR,B, GPO Box 128, Dhaka 1000, Bangladesh

*From July 1996 till date*
Senior Medical Officer, Public Health Sciences Division
ICDRR,B - Centre for Health and Population Research
GPO Box 128, Dhaka 1000, Bangladesh

**Membership of Professional Societies**
- Bangladesh Medical Association
- Public Health Association of Bangladesh
- Canadian Society of International Health

**Publications**


September 2, 1999

RUBINA SHAHEEN
CURRICULUM VITAE

Name: Rubina Shaheen
Date of Birth: 8 July 1964
Marital Status: Married, one daughter
Nationality: Bangladeshi

Present Address: Reproductive Health Programme
Public Health Sciences Division
International Centre for Diarrhoeal Disease Research, Bangladesh (ICDDR,B)
Mohakhali, GPO Box 128, Dhaka 1000, Bangladesh
Telephone: 880 - 2 - 871 751/60 (ext 2232)
e-mail: rubina@icddrb.org

Permanent Address: c/o Abdur Rouf, Dhap Chikliroad, Rangpur 5400, Bangladesh

Educational Qualifications
• Master of Medical Science (Research) – from the University of Western Australia in May 1999.
• Bachelor of Medicine and Bachelor of Surgery – from Rangpur Medical College, Rajshahi University, Bangladesh in May 1987.

Professional Training
• Attended a one-month training course on obstetric care at the Holy Family Red Crescent Hospital, Dhaka from April 1, 1992 to May 1, 1993.
• Attended a four-week course on “Fertility Management” at the Bangladesh Association for Voluntary Sterilisation, Dhaka, Bangladesh, from February 4 to March 4, 1991.
• One year full time Residential Inservice Training from Rangpur Medical College Hospital completed on September 1988.

Professional Experience
As Medical Officer — ICDDR,B Matlab Health and Research Centre since July 1989 till December 1992.
Responsibilities: patient care including pregnant women and under-five children for pregnancy related health problems and ARI of underfive children. Regular visit to field stations, supervise midwives, paramedics, and provide refresher training to them. Also, attend meetings with grass root level workers, Community Health Workers, and provide training on technical aspects.

As Senior Medical Officer — ICDDR,B Matlab Health and Research Centre since January 1993 till December 1997.
Responsibilities: patient care including pregnant women and under-five children for pregnancy related health problems and ARI of underfive children. Regular visit to field stations, supervise midwives, paramedics, and provide refresher training to them. Also, attend meetings with grass root level workers, Community Health Workers, and provide training on technical aspects. Also, to provide Permanent Sterilisation to the willing couples. Have performed Tubal Ligation and Resection of 120 women by using Modified Pomeroy method.

As Senior Medical Officer — Reproductive Health Programme, Public Health Sciences Division, ICDDR,B.
Responsibilities – involved in the development of research projects, implementing those projects and writing up reports.
As Principal Investigator

- A community based descriptive study investigating the health care utilisation by pregnant women in rural Bangladesh. Funded by AusAid through the University of Western Australia. Budget $ AU - 2000. Responsibilities: formulation, co-ordination, and implementation of the research protocol. Analysis and writing up in the form of a thesis.

- A cohort study to estimate the optimal duration of nutritional supplementation for malnourished pregnant women and its impact on birth weights. Funded by World Bank through Bangladesh Integrated Nutrition Project (BINP). Amount US $ 33,000 (the study is ongoing). Responsibilities: formulation, co-ordination, and implementation of the research project. Analysis of data and writing up in the form of a report.

- IR intervention in rural Bangladesh and its impact on induced abortion related complications. Funded by Swiss Development Cooperation (SDC) through ICDDR,B. Amount US $ 49,900 (the study is ongoing). Responsibilities: formulation, co-ordination, and implementation of the research protocol. Analysis of data and publication of research findings.

Presentations


- Rubina Shaheen, Md Yunus, A de Francisco, J. Patrick Vaughan. Title: Reported morbid symptoms and conditions of pregnant, intrapartum and postpartum women: Experience from three villages. In: the proceedings of the seventh annual scientific conference, International Centre for Diarrhoeal Disease Research, Bangladesh, 1997 (oral presentation).


Workshops and conferences

- Attended an International symposium and workshop on low birth weight. International Centre for Diarrhoeal Disease Research, Bangladesh (ICDDR,B), Mohakhali, Dhaka, June 14 to 17, 1999.


Publications


BIOGRAPHICAL SKETCH

Give the following information for all new key personnel. Copy this page for each person.

NAME

Lars Åke Persson

POSITION TITLE

Director, Public Health Sciences
Division, ICDDR,B the Centre for Health
and Population Research, Dhaka

EDUCATION/TRAINING (Begin with baccalaureate or other initial professional education, such as nursing. Include postdoctoral training.)

<table>
<thead>
<tr>
<th>INSTITUTION AND LOCATION</th>
<th>DEGREE (if applicable)</th>
<th>YEAR(s)</th>
<th>FIELD OF STUDY</th>
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<tbody>
<tr>
<td>Uppsala University, Sweden</td>
<td>MD</td>
<td>1973</td>
<td>Medicine</td>
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<tr>
<td>Sandåskolan, Sweden</td>
<td>Certificate</td>
<td>1972-73</td>
<td>Aid and disaster relief training</td>
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<tr>
<td>Swedish Board of Health and Welfare</td>
<td>Certificate</td>
<td>1973</td>
<td>Tropical/international medicine</td>
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<tr>
<td>Gävle Hospital and Västernorrlands landsting, Sweden</td>
<td>Internship</td>
<td>1973-74</td>
<td>Medicine, Surgery, General practice</td>
</tr>
<tr>
<td>Dept Pediatr, Örnsköldsviks sjukhus, Sweden</td>
<td>Residency</td>
<td>1974-76</td>
<td>Pediatrics</td>
</tr>
<tr>
<td>Dept Pediatrics, Umeå University, Sweden</td>
<td>Residency</td>
<td>1978-79</td>
<td>Pediatrics</td>
</tr>
<tr>
<td>Dept Child Psychiatry, Umeå University, Sweden</td>
<td>Residency</td>
<td>1979</td>
<td>Pediatrics/child psychiatry</td>
</tr>
<tr>
<td>Dept Infectious Diseases, Umeå University, Sweden</td>
<td>Residency</td>
<td>1979</td>
<td>Pediatrics/inf dis</td>
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<tr>
<td>Swedish Board of Health and Welfare</td>
<td>Specialist</td>
<td>1980</td>
<td>Pediatrics</td>
</tr>
<tr>
<td>Umeå University, Sweden</td>
<td>PhD</td>
<td>1984</td>
<td>Pediatrics/Pediatric Nutrition</td>
</tr>
<tr>
<td>Dept Pediatrics, Umeå University, Sweden</td>
<td>Docent</td>
<td>1990</td>
<td>Pediatrics</td>
</tr>
</tbody>
</table>

RESEARCH AND PROFESSIONAL EXPERIENCE: Concluding with present position, list, in chronological order, previous employment, experiences and honors. Include present membership on any Federal Government public advisory committee. List, in chronological order, the titles, all authors, and complete references to all publications during the past three years representative earlier publications pertinent to this application. If the list of publications in this three years exceeds two pages, select the most pertinent publications. DO NOT EXCEED TWO PAGES.

PROFESSIONAL EXPERIENCE

1976-1978: Medical Officer, Ndoilage Hospital, Tanzania
1980-1983: Fellow, Social Medicine, Umeå University, Sweden
1983-1984: Fellow, Dept Pediatrics, Umeå University, Sweden
1984-1985: Medical Advisor, Institute for Protection of Children's Health, Hanoi, Vietnam
1985-1986: Fellow, Dept Pediatrics, Umeå University, Sweden
1986-1990: Senior lecturer/researcher in Pediatrics/Epidemiology, Umeå University, Sweden
1990-1997: Associate professor, Dept Epidemiology and Public Health, Umeå University, Sweden
1998-: Professor in International Public Health, Umeå University, Sweden
1999: Director, Public Health Sciences Division, ICDDR,B, Dhaka, Bangladesh

Publications

Original papers


57. Peña R, Wall S, Persson LÅ. Infant mortality in transitional Nicaragua; inequity adds to the importance of absolute poverty. Accepted for publication, AJPH.


Check List

After completing the protocol, please check that the following selected items have been included.

1. Face Sheet Included

2. Approval of the Division Director on Face Sheet

3. Certification and Signature of PI on Face Sheet, #9 and #10

4. Table on Contents

5. Project Summary

6. Literature Cited

7. Biography of Investigators

8. Ethical Assurance

9. Consent Forms

10. Detailed Budget
BUDGET JUSTIFICATION

Project: Safe Motherhood: Essential Obstetric Care

Total Budget for 5 years: USS 2,124,136

The total budget amount includes the overall expenses to run the Project for five years.

The Project requires:

- To set-up Surgical Maternity Care Unit at Thana Health Complex (THC). This involves construction within the THC premises, procurement of surgical & other equipment, furniture.

- To set-up eight Health & Family Welfare Centres (H&FWC). This involves reconstruction and repair, procurement of equipment, furniture.

- To set-up Blood Transfusion Unit at THC. This involves reconstruction, procurement of equipment, furniture.

- Personnel expenses: This involves recruitment of staff and charging for the services of existing staff. For successful completion of the activities of this huge Project, personnel services as indicated in the budget are required.

- Training staff: Includes expenses for training doctors, nurses, technicians and other field staff.

- Operational costs: This includes day to day operational expenses for running the overall activities of the Project for five years. For example, caesarean section, deliveries, maternal outpatient visits, water/electricity, maintenance of facilities and vehicle, country boat expenses, computer services, office stationery etc.

- Supplies: This includes procurement of ambulance, FWD vehicle, speed-boat, air conditioner, refrigerator, overhead projector, computer, other equipment.
Details of Overall budget: Safe Motherhood: Essential Obstetric Care - (EU + ICDDR,B)

In US dollars

<table>
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<tr>
<th>Input</th>
<th>Year 1</th>
<th>Year 2</th>
<th>Year 3</th>
<th>Year 4</th>
<th>Year 5</th>
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<td>405180</td>
<td>421387</td>
<td>77853</td>
<td>80968</td>
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<td>(II) Training</td>
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<td>(III) Administration</td>
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<td>18115</td>
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<td>NON-PERSONNEL</td>
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<td>40000</td>
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<td>SUPPLIES</td>
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<td>Contingency(5%)</td>
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<td>38776</td>
<td>27248</td>
<td>25288</td>
<td>.4838</td>
<td>5000</td>
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<td><strong>Total US$ (1 ECU=1.149 US$)</strong></td>
<td>814289</td>
<td>572207</td>
<td>531038</td>
<td>101607</td>
<td>104996</td>
<td>2124136</td>
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<td><strong>Total ECU (1 US$=0.87 ECU)</strong></td>
<td>708431</td>
<td>497820</td>
<td>462003</td>
<td>88398</td>
<td>91346</td>
<td>1847999</td>
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</tbody>
</table>
This questionnaire will be administered only to the subjects who anytime in their life had accompanied an adult patient to a health facility or hospital.

*The questionnaire will be modified after pre-testing.

**Transportation Survey for the Project, Essential Obstetric Care at Matlab**

<p>| | |</p>
<table>
<thead>
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<tbody>
<tr>
<td>1. Name of the respondent</td>
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<tr>
<td>2. Address:</td>
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<tr>
<td>3. Age:</td>
<td></td>
</tr>
<tr>
<td>4. Occupation:</td>
<td></td>
</tr>
<tr>
<td>5. Years of schooling:</td>
<td></td>
</tr>
<tr>
<td>6. What is your relationship with the patient?</td>
<td></td>
</tr>
<tr>
<td>7. What was the problem for which the patient had to transfer to the hospital or health facility?</td>
<td></td>
</tr>
<tr>
<td>8. What transport did you use?</td>
<td></td>
</tr>
<tr>
<td>9. Why did you use that transport?</td>
<td></td>
</tr>
</tbody>
</table>
| 10. Did you have to change the transport on the way?
Yes =1 No=2
If the answer is No skip to Q14 |   |
<p>| 11. Why you had to change the transport? |   |
| 12. How many times did you change the transport? |   |
| 13. In total how many types of transport did you use? |   |
| 14. Who arranged the transport for you? |   |</p>
<table>
<thead>
<tr>
<th>Question</th>
<th>Response</th>
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<tbody>
<tr>
<td>15. How much was the fair for each type of transport?</td>
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<tr>
<td></td>
<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>16. How long it took to arrange the transport?</td>
<td></td>
</tr>
<tr>
<td></td>
<td>Hours</td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>17. Was there any delay in getting the transport?</td>
<td>Yes =1</td>
</tr>
<tr>
<td></td>
<td>No =2</td>
</tr>
<tr>
<td>If the answer is No skip to Q24</td>
<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>18. Why was the delay?</td>
<td></td>
</tr>
<tr>
<td>If NO skip to question 25</td>
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</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>19. What was done to resolve the problem of delay?</td>
<td></td>
</tr>
<tr>
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<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>20. Did it work?</td>
<td>Yes =1</td>
</tr>
<tr>
<td></td>
<td>No =2</td>
</tr>
<tr>
<td>If the answer is yes skip to Q22</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>21. Why it did not work?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>22. What can be done in future to avoid this type of problem?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>23. How it will improve the situation?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>24. Who accompanied you?</td>
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</tr>
<tr>
<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>25. Who accompanied you in the transport?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>26. Why he/she accompanied you?</td>
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</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>27. Do you think that enough people accompanied you to the hospital?</td>
<td>Yes =1</td>
</tr>
<tr>
<td></td>
<td>No =2</td>
</tr>
<tr>
<td>If the answer is yes skip to Q29</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>28. Why not?</td>
<td></td>
</tr>
<tr>
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</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>29. How many bamboo bridges you had to cross to reach the hospital?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
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<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>Question</td>
<td>Option 1</td>
</tr>
<tr>
<td>-------------------------------------------------------------------------</td>
<td>----------</td>
</tr>
<tr>
<td>30. How many ferries you had to cross?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>31. How long did you walk?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>32. How long you had to carry the patient?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>33. What was the season at the time when you had to transfer the patient?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>34. Is there any effect of season on the availability of transport?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>Others .............................................................................</td>
<td></td>
</tr>
<tr>
<td>If No skip to question 36</td>
<td></td>
</tr>
<tr>
<td>35. Does the fare vary according to the season?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>36. How much fare you had to pay?</td>
<td></td>
</tr>
<tr>
<td>$taka$</td>
<td></td>
</tr>
<tr>
<td>37. How long was the distance between the health centre and the patient's residence?</td>
<td></td>
</tr>
<tr>
<td>Miles</td>
<td></td>
</tr>
<tr>
<td>38. Was the fare too much?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>If the answer is yes skip to Q40</td>
<td></td>
</tr>
<tr>
<td>39. Why was it too much?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>If the answer is yes skip to Q...</td>
<td></td>
</tr>
<tr>
<td>40. Is the situation in relation to the availability of transport better now?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>If the answer is No skip to Q43</td>
<td></td>
</tr>
<tr>
<td>41. How is it better?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>42. Why it is not better?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>43. What did you consider to visit the health facility or hospital?</td>
<td></td>
</tr>
<tr>
<td></td>
<td></td>
</tr>
<tr>
<td>44. Given current problem of transport, will provision of EOC at the FWC and THIC be useful?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>If the answer is yes skip to Q46</td>
<td></td>
</tr>
<tr>
<td>45. Why not?</td>
<td></td>
</tr>
<tr>
<td>Question</td>
<td>Answer</td>
</tr>
<tr>
<td>------------------------------------------------------------------------</td>
<td>--------</td>
</tr>
<tr>
<td>46. How can it be improved?</td>
<td></td>
</tr>
<tr>
<td>47. Do you think that people will change their degree of effort to get a transport now, since the availability of transport has been changed now?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>48. Are the general problems related to transport different for pregnant women than others?</td>
<td></td>
</tr>
<tr>
<td>49. Why is it different for pregnant women?</td>
<td></td>
</tr>
<tr>
<td>50. Is it equally applicable for non-pregnant female patients?</td>
<td></td>
</tr>
<tr>
<td>Yes=1 No=2</td>
<td></td>
</tr>
<tr>
<td>If the answer is yes stop interviewing</td>
<td></td>
</tr>
<tr>
<td>51. Why not?</td>
<td></td>
</tr>
</tbody>
</table>

*Thank the respondent and end the interview session*
প্রথমত আমাদের কথা শুনে আমাদের আসার পথ রক্ষা করার জন্য আমাদের অনুগত অনুভূতির পরিব্যক্ত করা উচিত।

• যে একটি প্রশ্নের জন্য আমরা কারো কথা শুনব যে আমরা অন্য করে আমাদের অনুগত এবং প্রেমিক অনুভূতির পরিব্যক্তি করা উচিত যা আমাদের অনুগত।

অন্যতম

১. বর্তমানের নাম
২. নামকরণ
৩. জন্ম
৪. জন্ম
৫. কত বছর কোন সঙ্গে জড়িয়ে আছেন?
৬. এমনকির নামে অন্য কারো কথা শুনে খুশি কি?
৭. কোন অন্য কথা শুনে আমাদের কিনা শুনতে দেয়া দিলেন?
৮. কোন অন্য কথা শুনলে শুনতে দেয়া দিলেন?
৯. কত বছর আমাদের কথা শুনতে দেয়া দিলেন?
১০. কোন অন্য কথা শুনতে দেয়া দিলেন?

১১. কোন অন্য কথা শুনতে দেয়া দিলেন?
১২. কোন কথা শুনতে দেয়া দিলেন?
১৩. স্থানের কথা শুনতে দেয়া দিলেন?
১৪. কোন কথা শুনতে দেয়া দিলেন?
১৫. কোন কথা শুনতে দেয়া দিলেন?

২. 

৩. 

৪. 

৫.
২৫. কী করে সমীকরণ কেটে কত সমাধান ঠেকানো হয়েছিল?

২৬. অন্তর্ভুক্ত পাঠ কি দেখি হয়েছিল?
শুন = ২, মা = ২
উপর থেকে না হয়, প্রথম না কল জিকে করান

২৭. কেন দেখি হয়েছিল?

২৮. (৫টি আঁক না, অন্তর্ভূক্ত কি করে হয়েছিল)

২৯. কেন ঠেকানো হয়েছিল?
শুন = ২, মা = ২
উপর থেকে হয়ে, প্রথম না কল জিকে করান

৩০. কেম কাজ করা যায়?

৩১. নিয়মিত প্রস্তুত করে যা হয়
কাজ কর করা যায় পাঠ?

৩২. গুরুত্ব অতীর্থ কি হয়ে পড়ি করা থাকে যায়

৩৩. অনন্য মাধ্যম কি গিয়েছিল?

৩৪. অনন্য মাধ্যম কি গিয়েছিল?

৩৫. অনন্য মাধ্যম কি গিয়েছিল?

৩৬. একে তথ্য অনন্য মাধ্যম
ং গিয়েছিল? ২
27. তিনির মাঝে কোনো বেঁধে নিয়েছিলেন?
    হঁটি = ২, গা = ২
    এবং তিনি তার, আর তার গা কিছুতে করে।

28. কেন নয়?

29. একজন পাতায় এর মধ্যে কত লাখ থাকবে ভালেন আরেক?

30. কেতেয়ন কেদের সাথে যায় যা থাকে?

31. কেতেয়ন উঠেছিলেন?

32. আমার কি হাত কেউ আরেক নিয়ে নিয়েছিলেন? তাকে কেতেয়ন স্থানে রেখেছিলেন?

33. আমির কেবল দুই ভয় করে দেখি কন্তন?

34. মাঝে আমার আগের দুই ভয়
    বেঙ্গে (আগে) কি বেঙ্গ?

35. কোন মাত্র তানা আগুন কেন
    পাওয়া (অন্য) কি পাওয়া

36. আমার মাতামাতি মায়ের/মাতা
    মাতামাতি কি কমল (অন্য) কেন
    পাওয়া স্থান কি? হঁটি = ২, গা = ২,
    অন্যান্যকে অন্য না হয় বিশেষ
    পূর্ব নয় ৬৬ জিল্লার কৃষ্ণ
46. সাহায্য চাইলে কি পাঠা দেয়া করা লম্বী হবে?

   শুরু = ২, নে = ২

47. সাহায্য কি সহজ হবে?

48. অপরাজিত করার নিম্ন হবে কি?

49. অপরাজিত করা হবে কি?

50. অপরাজিত করা হবে কি?

51. অপরাজিত করা হবে কি?

52. অপরাজিত করা হবে কি?

53. অপরাজিত করা হবে কি?

54. অপরাজিত করা হবে কি?”
৫৮. কেন নয়?

৫৯. কি করায় খুঁজায় খুঁজায় খুঁজায়
শুনেছি আচ্ছা, অথচ আম কখন
খুবঠাক কাটি নি।

t = 0, n = 2

৬০. গল্পের কথা কি অনুসরণ করে
গল্পের কথা কি অনুসরণ করে?

t = 0, n = 2, পরিশেষ হয়,
গল্পের কথা গল্পের কথা না।

৬১. ক্যান নয়?

৬২. এক দুই তৃতীয় দিয়ে পাঁচ পর্যন্ত
(এটি রাখুন)

(২)
### Appendix II

**Indicators for Evaluation**

#### DIRECT OUTPUT INDICATORS Availability

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Useful</th>
<th>How to measure?</th>
<th>Accessible from /source</th>
<th>Remarks</th>
</tr>
</thead>
</table>
| Number of health centres per 160,000 population with functioning basic EOC (includes parenteral antibiotics, oxytocics, sedatives for eclampsia and manual removal of placenta and retained products) | 1. Universal access to basic EOC, 2. Link between available basic EOC and health outcomes of mothers and newborn 3. Complementary to MMR 4. Local level programme planning | HC providing functioning basic EOC/ population size                                     | Service record book at FWC for numerator and population census for denominator | - Information is easily accessible  
- Needs standard definition of basic EOC |
| Number of hospitals per 500,000 population with functioning comprehensive EOC (includes basic EOC plus surgery, anaesthesia and blood transfusion) | 1. Universal access to comprehensive EOC, 2. Link between available comprehensive EOC and health outcomes of mothers, 3. Complementary to MMR 4. Local level programme planning | Hospital providing functioning comprehensive EOC/ population size                   | Service record book at THC for numerator and population census for denominator | - Information is easily accessible  
- Needs standard definition of comprehensive EOC |

#### DIRECT OUTPUT INDICATORS Accessibility

<table>
<thead>
<tr>
<th>Indicator</th>
<th>Useful</th>
<th>How to measure?</th>
<th>Accessible from /source</th>
<th>Remarks</th>
</tr>
</thead>
<tbody>
<tr>
<td>% women who were in prolonged labour (&gt;24hrs) before arrival in hospital</td>
<td>1. Measurement of accessibility 2. Universal access to comprehensive EOC</td>
<td>No. of women who were in prolonged labour (&gt;24hrs) before arrival in hospital/ all hospital/ facility delivery</td>
<td>Service record book at THC for</td>
<td>-</td>
</tr>
<tr>
<td>Indicator</td>
<td>Useful</td>
<td>How to measure?</td>
<td>Accessible from /source</td>
<td>Remarks</td>
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<td>-----------------------------------------------</td>
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</tr>
<tr>
<td>% of women with obstetrical complications treated within 2 hours of presentation at a health facility</td>
<td>1. Measure of quality of care 2. Universal access to EOC facilities</td>
<td>No. of pregnant women having obstetric complications attended in EOC facilities and treated within 2 hrs / all births</td>
<td>Service record book at FWC and THC .</td>
<td>- direct obstetric complications defined</td>
</tr>
<tr>
<td>% of women who received blood transfusion at the referral hospital</td>
<td>1. Measure of quality of care 2. Universal access to EOC facilities</td>
<td>No. of pregnant women attended in EOC facilities and had blood transfusion / all births at hospital</td>
<td>Service record book at THC .</td>
<td>Hospital facility have available blood transfusion</td>
</tr>
<tr>
<td>% of pregnant women attending ANC clinic who received iron/folate</td>
<td>1. Measure of quality of care 2. Universal access to EOC facilities</td>
<td>No. of pregnant women attended in antenatal clinic at EOC facilities and had iron folate / all pregnant women attending ANC</td>
<td>Service record book at FWC/THC. FWA record book, survey in a subsample</td>
<td>Functioning of proper antenatal clinic</td>
</tr>
<tr>
<td>% of pregnant women referred to a FWC/THC</td>
<td>1. Measure of quality of care 2. Universal access to EOC facilities</td>
<td>No. of pregnant women referred/ all pregnant women</td>
<td>Service record book at FWC/THC. FWA record book, survey in a subsample</td>
<td>Regular monitoring will improve the operational aspects of EOC</td>
</tr>
<tr>
<td>Indicator</td>
<td>Useful</td>
<td>How to measure?</td>
<td>Accessible from /source</td>
<td>Remarks</td>
</tr>
<tr>
<td>--------------------------------------------------------------------------</td>
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<td>---------------------------------------------------------------------------------</td>
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<td>-------------------------------------------------</td>
</tr>
</tbody>
</table>
| Percentage of women attended at least once during pregnancy by skilled health personnel for reasons relating pregnancy | 1. Universal access to prenatal care  
2. Measure of utilisation  
3. Reflection of utilisation of prenatal care | Women attended at least once by skilled personnel/all pregnant women                    | Service record book at community clinic, FWA, FWC and THC /HDSS data. Also population based surveys is most reliable, but problems with recall bias | Skilled health personnel defined                  |
| Percentage of pregnant women immunised against tetanus(TT2 or booster)   | 1. Universal coverage of immunisation  
2. Measure of utilisation  
3. Reflection of utilisation of prenatal care | Pregnant women immunised against tetanus/all pregnant women                          | Service record book at community clinic, FWA, FWC and THC /HDSS data. Also population based surveys is most reliable, but problems with recall bias | Examine the coverage and put emphasis accordingly |
| Percentage of births attended by trained health personnel (excluding trained and untrained TBAs) | 1. Universal access to intrapartum care  
2. Measure of utilisation  
3. As a proxy impact indicator | No. of births attended by trained health personnel / all births                       | Service record book at community clinic, FWA, FWC and THC /HDSS data. Also population based surveys is most reliable, but problems with recall bias | - Trained health personnel defined  
- ambiguity remains on trained TBA and private providers |
| Proportion of women estimated to have direct obstetric complications that are seen in EOC facilities | 1. Measure of utilisation  
2. Universal access to EOC facilities | No. of pregnant women having obstetric complications attended in EOC facilities / all births | Service record book at FWC and THC /HDSS data.                                      | - direct obstetric complications defined         |
| Proportion of all births that occur in facilities with EOC               | 1. Measure of utilisation  
2. Universal access to EOC facilities | No. of pregnant women delivering in EOC facilities / all births                      | Service record book at FWC and THC /HDSS data.                                       |                                                 |
<table>
<thead>
<tr>
<th>IMPACT INDICATORS</th>
<th>Measure of impact</th>
<th>Data Source</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maternal deaths as proportion of all deaths among women of reproductive age.</td>
<td>1. Measure of impact 2. Universal access to EOC facilities</td>
<td>All maternal deaths among women of reproductive age. Service record book at FWC and THC / HDSS data. Maternal deaths defined</td>
</tr>
<tr>
<td>Case fatality rates for direct obstetric complications (facility-based)</td>
<td>1. Measure of impact 2. Universal access to EOC facilities</td>
<td>All maternal deaths at facilities / all deliveries at EOC facilities. Service record book at FWC and THC / HDSS data. Maternal deaths defined</td>
</tr>
</tbody>
</table>